Commitment Budget 2016/17 to 2020/21

	2015/16 £'000	2016/17 £'000	2017/18 £'000	2018/19 £'000	2019/20 £'000	2020/21 £'000
Adult Social Care, Health and Housing						
Approved Budget	33,386	33,424	33,289	33,279	33,279	33,279
Fixed civil penalties - failure to declare changes in circumstances Tenterden Lodge - Bed and Breakfast Accommodation Capital Invest to Save 2016/17 - Waymead Flats		10 -162	-10			
Increase in Bracknell Forest Supplement Council Tax Hardship Fund		7 10				
Net Inter Departmental Virements	38					
Adult Social Care and Health Adjusted Budget	33,424	33,289	33,279	33,279	33,279	33,279
Children, Young People and Learning						
Approved Budget	15,622	15,648	16,741	16,730		16,730
Suitability surveys Schools Music Festival		-20 -10	10	20 -10	-20 10	-10
Recruitment and retention of social workers in Children's Social Care		1118	26		10	
Capital Invest to Save 2016/17 and additional savings -		1110				
Waymead Flats Increase in Bracknell Forest Supplement		5	-47			
Net Inter Departmental Virements Children, Young People and Learning Adjusted Budget	26 15,648	16,741	16,730	16,740	16,730	16,720
Corporate Services / Chief Executive's Office	,				,	
Approved Budget Vacating Seymour House/Ocean House	14,243	14,362 -14	14,203	14,159	14,188	14,239
Borough Elections		-80	00		80	
Residents Survey Councillors access to the Local Government Pension Scheme		29 -3	-29	29	-29	29
Legal Sevices income relating to S106 agreements Facilities Management Category Savings		8 -50				
Revenue impact of 2015/16 Capital Programme - ICT costs Capital Invest to Save 2015/16- ICT Backup System		6 -35	-15			
Tenterden Lodge - impact on Home to School Transport		-20	-10			
Net Inter Departmental Virements Chief Executive / Corporate Services Adjusted Budget	119 14,362	14,203	14,159	14,188	14,239	14,268
Environment, Culture and Communities	,	,	,	,	,	;
Approved Budget	24,305	24,330	24,423	24,047	24,231	24,383
Waste Disposal PFI		297	255	252	231	244
Local Development Framework		-39	-130	-26		
Capital Invest to Save 2006/07 - Easthampstead Park Car Parking income		-1	-1 -80	-1	-1	-1
London Road Landfill Site			-80 -14			
Capital Invest to Save 2014/15 - Easthampstead Park outdoor						
wedding gazebo Capital Invest to Save 2015/16 - IDOX Regulatory Services ICT			-13			
system		-9	-3			
Capital Invest to Save 2015/16 - Street Lighting LED		-175	-376	-41	-25	-17
Capital Invest to Save 2016/17 - Additional Chapel at Easthampstread Cemetery and Crematorium			-14		-53	
Capital Invest to Save 2015/16 - Golf Simulator at Downshire		0				
Golf Club Increase in Bracknell Forest Supplement		-9 29				
Net Inter Departmental Virements Environment, Culture and Communities Adjusted Budget	25	04.400	04.047	04.004	04.000	0.4.000
Total Service Departments	24,330 87,764	24,423 88,656	24,047 88,215	24,231 88,438	24,383 88,631	24,609 88,876
	07,704	00,000	00,213	00,430	00,031	00,070
Non Departmental / Council Wide Approved Budget	-8,377	-8,585	-7,814	-6,093	-5,284	-4,572
2015/16 Capital Programme (Full Year Effect) - Interest	0,017	-0,303 40	1,014	0,000	0,204	7,072
Minimum Revenue Provision		364	868	230	400	100
2015/16 Use of Balances (Full Year Effect) - Interest Ceasing to pay Pension Fund contributions in advance		2	100			
Increase in employers Pension Fund contributions		256	300	300	300	300
Interest on External Borrowing		75	343	279	12	
2016/17 Capital Programme - Interest		74	74			
Revenue impact of 2016/17 Capital Programme - ICT costs Council Tax Support to Parish and Town Councils		-40	36			
Net Inter Departmental Virements	-208					
Non Departmental / Council Wide Adjusted Budget	-8,585	-7,814	-6,093	-5,284	-4,572	-4,172
TOTAL BUDGET	79,179	80,842	82,122	83,154	84,059	84,704
Change in commitment budget		1,663	1,280	1,032	905	645

For management purposes budgets are controlled on a cash basis. The following figures which are used for public reports represent the cost of services including recharges and capital charges:

	2014/15 £'000	2015/16 £'000	2016/17 £'000	2017/18 £'000	2016/17 £'000	2017/18 £'000
Adult Social Care and Health	37,254	37,119	37,109	37,109	37,109	37,109
Children, Young People and Learning	25,695	26,788	26,777	26,787	26,777	26,767
orporate Services	7,591	7,432	7,388	7,417	7,468	7,497
nvironment, Culture & Communities	33,972	34,065	33,689	33,873	34,025	34,251
on Departmental/Council Wide	-25,333	-24,562	-22,841	-22,032	-21,320	-20,920
	79,179	80,842	82,122	83,154	84,059	84,704

MINUTE EXTRACTS OF OVERVIEW AND SCRUTINY COMMISSION AND PANELS CONCERNING THE 2016/17 BUDGET CONSULTATION

Children, Young People and Learning Overview and Scrutiny Panel – 11 January 2016

The Panel considered key themes and priorities for Children, Young People and Learning as outlined in the Council's draft budget proposals for 2016/17.

The Executive agreed the Council's draft budget proposals for 2016/17 at its meeting on 15 December 2015 as the basis for consultation with the Overview and Scrutiny Commission, Overview and Scrutiny Panels and other interested parties. The consultation period would expire on 31 January 2016, after which the Executive would consider the representations made at its meeting on 9 February 2016, before recommending the budget to Council.

Attached to the report were relevant extracts from the 2016/17 Revenue Budget and Capital Programme. The extracts were comprised of Revenue Budget Report, Commitment Budget, Draft Revenue Budget Pressures, Draft Revenue Budget Savings Proposals, Proposed Fees and Charges, Capital Programme Report and Summary and Proposed Capital Schemes.

The Panel was advised that notification of the Government grant had been received subsequent to the draft budget proposals being agreed as the basis for consultation and as the settlement was lower than expected it would be necessary for further savings to be identified.

Members focused their attention on the draft revenue budget pressures and savings. Attention was drawn to savings arising from additional income streams, reduced placement costs for Looked After Children and efficiencies resulting from revised delivery of services and support totalling £714,000. Budget pressures, which related to the Multi-Agency Safeguarding Hub (MASH), Post 16 Education Transport and Special Educational Needs (SEN), amounted to £246,000.

In response to related questions and discussion the following points were made:

- There had been an underspend in the Emergency Duty Team budget for several years and the proposed saving did not constitute a service reduction.
- The proposed reduction to Youth Justice support to parenting services would be partially compensated by work in other areas such as the Early Help Offer and Children's Centres and by signposting to other forms of support.
- As there had been low take up of some aspects of the Information, Advice and Guidance to young people service, the related contract had been reduced to achieve a saving and some services brought in-house to improve service provision and value for money.
- Efficiencies and cost reductions in the commissioning of the Joint Legal Team that provided a Berkshire wide service hosted by Reading Borough Council had been sought.
- As part of the on-going process to improve efficiency, a review of the youth offer had resulted in a saving of £58,000. The service would continue to provide targeted work and other measures to support emotional health and wellbeing included bids to NHS England and the Clinical Commissioning Group's Innovations Fund, focused work in

schools stemming from the Autism Strategy and training of professionals and volunteers through the Parents' Project.

- The streamlining of the management structure of the Children's Centres would increase consistency and efficiency.
- There was a budget pressure associated with the MASH which facilitated improved and more rapid decision making and information sharing consistently across Berkshire.
- The mandatory conversion of SEN Statements into Education Health Care Plans was a significant task requiring additional staff and posed a budget pressure.
- The Capital Programme included Phase 1 of the expansion of The Brakenhale School which included qualification for a grant associated with the condition survey.

Environment, Culture and Communities Overview and Scrutiny Panel – 12 January 2016

Although there was a need for further savings to be identified following notification of the Government grant settlement, the Panel was invited to scrutinise the firm budget proposals before it and the Director of Environment, Culture and Communities presented a report on the key themes and priorities for Environment, Culture and Communities as outlined in the draft budget proposals for 2016/17. The initial preparations for the budget had focussed on the Council's Commitment Budget for 2016/17 – 2020/21, bringing together existing expenditure plans, taking account of approved commitments and the ongoing effects of service developments and efficiencies that were agreed when the 2015/16 budget was set.

A number of changes were proposed to the Commitment Budget since it was last considered by the Executive, amounting in total to an increase for the Council of £1.032m. Of particular interest to the Panel were a departmental saving resulting from the Street Lighting Invest to Save Scheme (-£0.175m) and updated Waste Disposal projections based on the latest tonnages for recycling (£0.179m). The Panel also noted the draft revenue budget pressures for the Department totalling £263,000 for 2016/17, although these were more than outweighed by savings proposals amounting to £1,161,000.

Arising from questions and discussion, the Panel noted the following in relation to the budget pressures and savings proposals:

- In response to the reduction in income at Bracknell Leisure Centre (due to competition from small scale local gyms), plans were in hand to enhance the offer included within the Platinum Card package through discounts on catering and other facilities and working with staff to improve the all round customer experience for users. Officers were recommended to publicise the new package as widely as possible, and particular mention was made of obtaining copy in 'Town & Country' and other local newssheets.
- An outline of the duties of the posts of Strategic Planner (New Communities) and Development Engineer was given, together with reasons for continued funding for them.
- The dispute in relation to the waste contract had been settled and the additional recyclate income was now assured.
- The additional income from increasing charges for brown bin emptying relied in part on continuing to sign up new customers for the service.

- The increases in Cemetery and Crematorium fees and charges were felt to be reasonable and had been set taking into account the fees charged by neighbouring authorities and the quality of the service offered in Bracknell Forest which was valued and appreciated by users.
- The e+card savings arose from lower running costs rather than any reduction in the discounts offered.

Turning to the Capital Programme, the Panel noted that total capital spending proposed for Environment, Culture and Communities in 2016/17 amounted to £20.185m (of which £4.733m was external funding). The most significant project was the Coral Reef Transformation at an estimated £8.358m in 2016/17. The tender process for the project had been reset with prices from contractors now due in by 8 March 2016. The purchase of the former Magistrates Court building (£775,000) would increase the Council's landholding to support a possible future phase of town centre development. Referring to the new schemes in the programme, Members requested further information on the location of the amenity land adjacent to Crowthorne Road where it was proposed to fell ageing pines and replant native, deciduous trees, and the sites of the road junctions earmarked for traffic signal preventative maintenance. The Panel expressed its support for the Invest-to-Save scheme to provide an additional chapel at the Easthampstead Cemetery and Crematorium.

Health Overview and Scrutiny Panel – 14 January 2016

The Panel received and considered a report providing information regarding the Draft Budget Proposals 2016/17.

The Director commented that the key things to consider from the budget were:

- the Public Health budget reduction from the Department of Health
- The Council taking on public health responsibilities for 0-5 year olds
- the creation of a 0-19 year old Public Health service
- use of the surplus to support Social Care services

Arising from a question regarding service changes due to budget reduction, the Director confirmed that some services would operate differently to become more cost-effective. The Public Health team had been constructed so that many services could be done in house. Some Public Health services, such as Chlamydia Screening, had been expensive and it was believed that there were more cost-effective ways to promote Sexual Health.

There would be income generation from the Time for Change commission across Berkshire, and savings were being made by encouraging community assets to run Health and Wellbeing events for themselves. Lisa McNally reassured the Panel that she was not concerned by the budget cuts.

Adult Social Care and Housing Overview and Scrutiny Panel – 19 January 2016

The Panel considered key themes and priorities for Adult Social Care and Housing as outlined in the Council's Draft Budget Proposals for 2016/17.

The Executive had agreed the Council's draft budget proposals for 2016/17 at its meeting on 15 December 2015 as the basis for consultation with the Overview and Scrutiny Commission, Overview and Scrutiny Panels and other interested parties. The consultation period would run until 31 January 2016, after which the Executive would consider the

representations made at its meeting on 9 February 2016, before recommending the budget to Council.

Attached to the report were extracts from the 2016/17 Revenue Budget and Capital Programme. The extracts comprised the Revenue Budget Report, Commitment Budget, Draft Revenue Budget Pressures, Draft Revenue Budget Savings Proposals, Proposed Fees and Charges, Capital Programme Report and Summary and Proposed Capital Schemes.

Particular attention was drawn to the budget pressures for 2016/17, which were common to most local authorities:

- An estimated £256k would be needed to cover the additional costs now falling on the Council for recipients of care who were previously in receipt of payments from the Independent Living Fund (now closed).
- An estimated £358k would be needed to fund known numbers of young people moving into Adult Social Care during the year, many of whom would require high cost care packages.
- An estimated £94k was needed to fund residential placements owing to a combination of limited capacity in the local market and increasing costs for home care providers.

In response to Members' questions, the following points were made:

- The Council did not place people in red-flagged care homes.
- The new charging policy for adult social care services would end the financial assessment for couples; all financial assessments would be carried out as they were for single people. A saving estimated at £100k was expected as a result of an increased level of recipient contributions. There were 50 couples affected in Bracknell Forest and letters and/or home visits were proposed to explain the new arrangements.
- A saving estimated at £340k was expected to be achieved through the review of high cost care packages to ensure services did not exceed the assessed need. Reviews were carried out at least annually and it was common for people's needs to change over time.
- There may be a slight variation in the anticipated saving of £15k associated with the Local Housing Company.

Overview and Scrutiny Commission – 28 January 2016

The Commission considered a report that set out draft budget proposals for 2016/17. It was reported that the Executive would be considering all representations made at its meeting on 9 February 2016, before recommending the budget to Council.

The Borough Treasurer delivered a presentation and made the following points:

- He reported that the provisional local government settlement had been surprising and caught many local authorities off guard and was set to change the landscape of local government over the next four years. Whilst the Council had been told to expect a 25 to 40% cut in central government funding over the next four years, the ensuing cut in funding had been closer to 80%. Representations were being made to the Government both by officers and politically.
- Unlike previous years the Council's budget setting process would need to continue over a longer period to deal with this late addition to budget pressures.
- He stated that the draft budget proposals before Members would be important to deliver the Council's medium term financial plan.

- Capping of Council tax increases still applied.
- Resource allocation was now central to all Government decisions; in particular affluent areas would be expected to find more of their own resources. This contained some unrealistic assumptions, for example on the level of new house building.
- £2.4m additional savings would need to be made by the Council in the first year, followed by £1.7m in the following year.
- A precedent had been set by the Government as there had been no pre cursors to indicate that funding would be slashed this significantly. The Council would now need to develop a set of additional proposals to make more immediate savings. The Commission would have an opportunity to consider these additional proposals on 10 March 2016.

The Director of Corporate Services reported that her department had worked hard to ensure they did not have any budget pressures. Savings proposed amounted to £750,000, this was on the back of 20% of savings that had already been made by the Corporate Services Department and the Chief Executive's Office. This had been achieved through a combination of staff reductions and efficiencies.

In response to Members queries it was reported that:

- Home to School transport included the funding of adults who accompanied each young child to school.
- There may be opportunities where Business Rates could be increased and this would be considered where appropriate.
- The Assistant Chief Executive reported that the budget pressure in the Chief Executive's Office would be reduced as a result of additional budget proposals.
- The Borough Treasurer reported that National Insurance contributions had increased for both employees and employers.
- The Director of Corporate Services reported that the culture and climate of the organisation was currently one of austerity and reducing costs and making savings wherever possible.
- It was reported that printing leaflets externally had not been explored as the shared printing service had been working well and had reduced costs significantly across the Council. This service would be reviewed after a year.
- Building maintenance surveying work had been externalised as this was more costeffective, but the alternative of in-house surveyors was kept under review.

The Chairman stated that he was surprised by the low rates charged by the Council's legal services team for their services and that this was in need of review as higher rates should be pursued. He stated that other charges should also be considered as well as those services that the Council did not currently charge for. The Borough Treasurer reported that the Transformation Programme would be considering all of these issues and income generation more generally. This would include a variety of options, such as, for example, investing in property to generate income.

In response to Members queries, it was reported that the Agresso system was coming to the end of its life and a new version would need to be installed.

The Commission endorsed the comments made in the minute extracts from Overview & Scrutiny Panels and the draft budget proposals before them with the caveat that further draft budget proposals would be put before them on 10 March 2016 for consideration.

SUMMARY OF RESPONSES TO THE COUNCIL'S 2016/17 BUDGET CONSULTATION

- 1. The 2016/17 budget proposals were placed on the Council's website on 16 December 2015. During the consultation period, eight responses were received via the website.
- 2. Respondents were asked to score the Council's capital investment plans and savings proposals from strongly agree through to strongly disagree. The following table summarises the responses:

Question	Strongly Disagree / Disagree	Neutral	Strongly Agree / Agree
To what extent do you agree with the proposed efficiency savings?	5	0	3
To what extent do you agree with the Council's proposals to generate additional income?	3	0	5
To what extent do you agree with the Council's proposals for changes to services?	5	0	3
To what extent do you agree with the Council's plans to include the five listed areas in the first phase of any additional savings?	4	2	2
To what extent do you agree with the Council's capital spending proposals?	2	2	4

3. In addition to scoring the specific questions some additional comments were also received on the budget proposals:

Efficiency Savings

- Appalled to see such a reduction in Adult Social Care posts.
- No indication as to the social or economic impact of reducing the chance of those people/citizens/service users impacted from contributing to our society and sustaining a viable quality of life.
- These are not financial savings, these are cuts against our society and communities
- Rather see increased taxes rather than decrease the benefits our society gains from the current level of taxation.
- Adult Social Care is a crucial service and although savings could be made by a redesign of services the quality must not be compromised.
- They make the Council less efficient.

- There should be more Senior Leadership cut backs and less back office. The back office are the ones who actually do the work and will be stressed and demoralised as it is.
- The Council can be more efficient with the staff currently available.
- There should be a bigger cut in senior officer posts and all senior leadership salaries should be reduced significantly.

Additional Income

- I do not see proposals here beyond headlines.
- It is good to see partnerships with neighbouring councils, likewise the empty property exception.
- No indication as to what increased usage of cemetery and crematoria means, likewise amending charges for couple with relation to Adult Social Care is meaningless without a description and this this part of the consultation is invalid.
- Agree with all, other than cemetery and crematoria. Don't charge bereaved families more. It's hard enough dealing with the bereavement without yet more costs.
- Cemetery and Crematoria use could easily be increased by opening them up for pet burials and cremations.

Changes to Services

- I assume this is not the act of reviewing high cost packages rather removing or reducing packages.
- Reducing cost of placements does this equate to removing the number of placements, the quality of placements or is there a previously undeclared inefficiency to be targeted?
- Redesign of service without changing the quality.
- Less for Looked after Children, more for Adult Social Care.
- The Council needs to ensure young and vulnerable adults are protected.
- Reviewing cost packages is not enough all high cost packages should be eliminated.

Further Savings

- If you need to make further savings do not do it at the cost of our society.
- It is short sighted to reduce funding and thus reduce the output or quality of output of any of these (areas).
- Housing Benefit should be the first to be cut
- Adult Social Care Commissioning Agree, do more work yourself to save money.
- Highways and Transport Disagree, more should be spent here not less.
- Housing Benefits Strongly Agree, get rid of all benefits for single parents. Make them get a job and pay their way like respectable citizens do. Unfair just because they have a child they get everything paid for. Because of them you have to cut back on other areas. Make them work and look after their own children, or make them get adopted or put in a children's home.
- Cultural and Leisure Services Disagree, nothing to do as it is.

- Public Health Disagree, waiting times are awful, Bracknell Urgent Care Centre is amazing. Don't destroy it.
- All benefits paid from council tax should be stopped immediately, otherwise Bracknell Forest is simply a magnet for con-contributors who drain resources.

Capital Programme

- The supporting documentation is insufficient to enable consultees to form opinions beyond glib box ticking.
- Proposals should go further in cutting non-core spending, e.g. to arts groups, children's clubs, South Hill Park, Mayor.

Other Comments

- Council tax is already too high and too much money is wasted on nonessential functions.
- 4. Four additional responses were also received via the post or email. Three are summarised below with the fourth from the labour councillor Mary Temperton attached in full.

Resident

- Increase of 2% in Council tax and a further 2% to help with the increasing cost of Adult Social Care services.
- Additional income should be obtained by reviewing all the services the Council provides e.g. further charges for brown bin collection. The charges for car parking should be reviewed to remove the losses.
- Parking on estates should be let to interested parties with lockable hinged posts so those paying have exclusive use.
- Allowances to Councillors should be reviewed especially for those who do not attend meetings. From 11 July 2015 to 3rd January 2016 only one Executive member was present at all meetings and only 12 other Councillors attended all meetings.
- The grant scheme for each Councillor should be discontinued.
- The usual annual grant to South Hill Park should be independently considered.
- Not having a Resident's Survey in 2016/17 would save £29k.

Downshire Homes

• Initial request for additional funding to support the purchase of properties in light of increasing house prices above those taken into consideration in the original business plan.

Public governors of Berkshire Healthcare NHS Foundation Trust

• We support greater collaboration between health service providers and the closer integration of services such as health and social care.

- There is already a good deal of evidence about the adverse effects of reducing social care for the increasing number of frail elderly people in the community. We welcome current collaboration between local authority and health service leaders to address this issue.
- Any reductions in other local authority services for example in preventing substance misuse, in supporting and 'signposting' accommodation for adults recovering from mental illness or in grants to voluntary organisations which help vulnerable adults and children – are likely to have similar 'knock-on' effects. These should be minimised where at all possible.
- We believe that decision about local service budgets should be made only after full consideration and informed debate about the potential consequences for vulnerable people and those who care for them. They should also take into account the interdependence of local services and the financial and other challenged faced by local health service providers.

Labour Response on 2016/17 Budget Proposals

Once again I acknowledge the difficulties of preparing definite budget papers relying on the guidelines and hints from the Government indicating the range of likely cuts. It has been the norm in the past few years for the Council to receive no definite Government Financial Settlement before the budget has to go out for consultation, so I recognize that this year, as in recent years, the assumptions made throughout by the Treasurer are as realistic as possible. I also appreciated the time and effort put in over the past year to prepare these papers and the careful consideration behind all the proposed reductions

Nationally, a cut of £6.1bn (53%) between now and 2019/2020, further cuts in Public Health Grant, a £600m cut in Education Service Grant and the allocation of the other grants not yet determined, is very bad news. There is also to be no increase in the Dedicated Schools Grant-despite schools having to cost in the increased contributions to the teachers' pension fund and National Insurance contributions- resulting in a 4.5% average reduction for each school in funds available to spend on the children. There is also to be no increase in the fund to support High Needs youngsters.

I also appreciate that the Council has trimmed its sails in 'back room efficiencies' and there is little capacity to do more except by reorganizing whole departments. I have noticed the effects of this reduction in my own projects. Response is now taking much longer- even for issues such as failed legionella testing. The published reduction in staffing costs of £800k is very worrying.

The Government will allow a 2% Council Tax increase to be spent fully on relieving Adult Social Care pressure. I would support this increase being considered if Bracknell Forest meets the prescribed restrictions.

With a gap of £6.04m I support a rise in Council Taxes in order that front line services can be secured. An increase of more than 2% would necessitate a referendum, at huge cost, and almost certainly result in a NO vote. This would add extra pressures to the Council, not least in the need to repay any extra money collected. A no-win situation! An increase of 1.99% would mean less than 50p a week for a band D household and raise £1m. There is a tax rebate scheme for those unable to meet this.

This would also increase the base revenue amount, so reducing risk in future years.

I support the use of some of the reserves but know that once spent, they cannot be used again.

I also realize that some further service cuts need to be made as there is just no money available to continue as we were.

The rise of the New Town Centre and all that has been achieved to make this possible is welcomed and celebrated. I fully appreciate the financial involvement the Council has had to commit to this in order to make it happen.

I support all the Council is doing to try and support the homeless by providing temporary accommodation in Bracknell. This supports them emotionally at a very difficult time and enables their children to continue their education without the need to transport them in. It also reduces the payout to private landlords- a win, win situation, if there are any wins with homelessness.

I think I support the move to Dennis Pilcher House and the transfer of service formerly provided at the Bridgewell Centre, but the O&S panel has had little information about this.

The projects involving the New Chapel and Coral Reef involve huge investments and the need to borrow. I accept the projected returns on these projects justify the outlay, but am concerned about the risk over the final costs resulting from the soaring costs of construction. The LED lighting project is welcomed. I just wish more such green energy projects had been included in the New Town redevelopment. I support the refurbishment of the Waymead Flats to support our care Leavers.

The Binfield Village Learning Centre is an ideal education provision but I regret its build demands using Residents' taxes, then it is handed over to an Academy Trust- lock stock and barrel- and the residents are left with paying the interest on the borrowed money. Having been through the Academy Trust applications tendering to run this provision, if all Local Authority schools do indeed have to become academies, I am disappointed that Bracknell Forest has not had the aspiration to set up its own Academy Trust, as Cambridge did. Having been the Lead in the report on Governance, I am confident that most Governors would now support this. It would prevent different schools being run by different Trusts- all in competition with each other, and certainly not focusing on being a' local school for a local community.'

School Places provision is a real pressure and I hope the Government Grant for the Investment in Schools reflects the increased costs in construction.

I support the need to fell some of the mature pine trees adjacent to Crowthorne Road(Mill Lane to Nine Mile road) but urge that a few be taken out at a time rather that fell a whole area as these trees do provide a noise barrier for the houses that back onto this stretch of road.

The Proposals for Self Service at Bracknell Library seem to support longer opening hours and will be welcomed by shoppers visiting the new Town Centre. I will watch this development with great interest.

The Council commissions a biennial survey of residents. I suggest this is dropped for the next two years, saving £29K p.a., and another survey commissioned when the New Town is completed and residents have experienced the effects of the proposed cuts. To do it next year seems unnecessary after the very positive response for the last survey.

The proposal to cut £340K as a result of the review of high cost care packages to ensure services provided do not exceed the assessed need, presumes that some of the packages were assessed wrongly, so reductions can be made. Or maybe the criteria used have now been changed? If care is removed from clients, when will a new review be held to check the outcome of their new package is not detrimental to their safety and wellbeing? This has to be before the regular annual review and would therefore cost extra money. Has this been budgeted for?

The fact that money can be taken from the budget for LAC reflects the success of all the interventions preventing the need to take young children into care. The pressure now is with older children and teenagers. Early Intervention has worked and yet £72k is to be removed from the Children Centres budget. The suggested streamlining removes the centre manager position and replaces it with a 'Virtual manager' serving all centres. I am not satisfied that this will provide robust management, ensuring the centres remain on an improving trajectory. Will 'Home Start', so effective in preventing breakdown in young families, be funded by £20K?

The removal of £58K from youth provision is also very concerning. I accept that the focused work now done with young people at risk of drug, alcohol, CSE and emotional ill health is excellent but this has turned youth work into social work. There is still a need, as recognized in the Local Children's Safeguarding Board's annual report, for drop in centres where young people can meet adults, chat and open up.

There is no mention in the budget of the Youth Hub. Surely this is a vital inclusion for provision for the Youth of Bracknell Forest, and now promised for over four years.

The Local Children's Safeguarding Board's annual report also praised the work of the Youth Justice team. I am concerned that the reduction in support for their work with parents will reduce their effectiveness.

I celebrate the end of the Members Pension Scheme and also that there has been no increase in the cost of Special Responsibility Allowances, leading to the underspend. I support the proposal that full Council tax be charged on empty properties. I support the increase in the Bracknell Forest Supplement, helping the lowest paid employees to come off benefits.

There is no mention of any fund for estate parking throughout Bracknell Forest. This is usually matched by Bracknell Forest Homes and has helped increase the number of parking spaces. Is this to be removed?

There is no mention of the funding for South Hill Park. Whilst sports facilities support health and physical wellbeing, South Hill Park supports the mental wellbeing of many residents. For me it is the Jewel in Bracknell Forest's Crown and, together with Coral reef, has put Bracknell on the map.

I fully understand the effects of the serious reduction in funding from central government.

In order to maintain front line services, I support the raising of the council tax by 1.99% to provide £1m, increasing the band D household contribution by less than 50p per week. I would also accept the 2% increase to support Adult Social Care should Bracknell Forest be eligible and if it releases funds for other pressured areas. The tax rebate schemes must be retained, however, to support those who cannot meet the increases. Increasing the council tax would increase the base revenue income and support future budgets.

These proposals are much less precise than normal, despite the fact that the settlement in the last few years has never been released before the middle of December.

The Council has an estimated £10m available in General reserves at 31 March 2016. In the past few years the Council has always underspent by about £3m. The Council is therefore in a good position to use some of these balances towards funding the gap. The budget does not mention whether the Council is proposing to raise the Council Tax or keep it the same. Neither does it state how much of the balances are proposed to be used to fund the gap of £6.04m. It is hard to comment on the use of balances without this information.

Cllr Mary Temperton Jan 17 2016

ADULT SOCIAL CARE, HEALTH AND HOUSING

Description Impact	2016/17 £'000	2017/18 £'000	2018/19 £'000
Vacant staff posts not filled			
Vacant staff posts in Joint Commissioning and Business Intelligence will no longer be filled, with duties redistributed over the remaining team.	-80		
Head of Service			
Reduction in one Heads of Service post. The post is currently filled by an interim and existing duties can be redistributed over the remaining Heads of Service.	-65		
Property Budget			
Based on the previous year's outturn the full budget for property maintenance should not be required on an ongoing basis.	-30		
Training			
The training budget, which has not been fully utilised in previous periods, will be reduced.	-10		
Local Housing Company			
Establishment of a Local Housing Company which will acquire properties for leasing to recipients of Learning Disability related care. This will reduce rents currently paid to external providers.	-15		
Housing Related Support Contracts			
Re-tendering of Housing Related Support Service contracts will be widened to incorporate the Public Health befriending service which should reduce costs.	-40		
Adult Social Care Charging Policy for Couples			
The charging policy for adult social care services will be amended so that the financial assessment for couples is no longer offered. Instead all financial assessments will be carried out as they are for single people. This change will increase the level of recipient contributions.	-100		
Adult Social Care skill mix / restructure			
A departmental restructure has been proposed that has included identification of posts that can be filled by staff with fewer professional qualifications, and thereby at a lower grade.	-30		
		l	

REVENUE BUDGET PROPOSALS

Description Impact	2016/17 £'000	2017/18 £'000	2018/19 £'000
Adult Social Care Packages			
High cost care packages will be reviewed to ensure the services provided do not exceed the assessed need.	-340		
Re-structure of the Departmental Management Team ¹			
The Departmental Management Team will be restructured by expanding the portfolios for Chief Officers. As a result, the Head of Performance and Resources post will no longer be required and will be deleted.	-95		
Heathlands			
The residential care and day care services currently provided at Heathlands will be re-provisioned from the private sector. The care home will be closed and current residents will be placed with external providers.	-500		
Former recipients of the Independent Living Fund (ILF)			
The Independent Living fund closed on 30 June 2015. A number of recipients of care from the Council were in receipt of ILF funding, and it was therefore income taken into account when calculating client contributions. Although specific grant was received to cover the additional costs to the Council up to 31 March 2016, from 2016/17 it is likely the Council will have to meet these costs from the existing budget.	256		
Young people moving into Adult Social Care			
Known individuals who will transfer from Children, Young People and Learning during the year and who will often require high cost care packages.	358		
Capacity in the residential care market			
The Council is finding it increasingly difficult to make residential placements at the ordinary rate. This is due to a combination of limited capacity in the local market and increasing costs for care home providers. As a result there is a budget shortfall arising from the increasing unit cost of residential placements.	94		
ADULT SOCIAL CARE, HEALTH AND HOUSING TOTAL	-597	0	0

¹ Shown under Council Wide savings in the budget consultation papers

CHILDREN, YOUNG PEOPLE AND LEARNING

Description Impact	2016/17 £'000	2017/18 £'000	2018/19 £'000
Additional income A number of services are exceeding their income targets, or identifying new opportunities for income generation, either through improved trading, or additional external contributions. Where this is expected to continue, budgets will be increased accordingly. This relates to Community Learning (£50,000), the Larchwood short break unit (£32,000) and aspects of support to the Schools Budget (£10,000).	-92		
Looked After Children The strategy put in place over the past three years to reduce costs continues to be successful. The number of children placed with in-house foster carers and therefore less expensive placements has increased from 61% in March 2012 to 64% at September 2015. There has also been an increase in the number of children being placed permanently outside the care system at minimal cost through either an Adoption or Special Guardianship Order. It has also been possible to de-escalate some young people from high cost residential placements to Independent Fostering. Savings are also continuing to be achieved through commissioning where a rigorous and challenging approach continues to result in savings.	-275		
Revised delivery of services and support As part of the on-going process to improve efficiency, a number of services have been reviewed to consider alternative ways for their delivery or opportunities for cost reductions through reduced take up or general efficiencies. The main reviews of service relate to the Early Help Offer where the Children's Centres management structure has been streamlined (£72,000) along with the youth offer (£58,000), and the Joint Legal Team that provides a Berkshire wide service, hosted by Reading Borough Council (£40,000). Other changes are proposed to Information, Advice and Guidance to young people where service provision can be reduced in response to evidence of low uptake (£70,000), Children's Social Care specialist contracts and externally commissioned assessments (£30,000), Youth Justice support to parenting services (£27,000), the share of cost from the Emergency Duty Team that provides an out of hours social work service (£25,000), the Finance Team (£20,000), and general Departmental resources used to respond to new initiatives (£5,000).	-347		

Unrestricted

REVENUE BUDGET PROPOSALS

Description Impact	2016/17 £'000	2017/18 £'000	2018/19 £'000
Multi-agency Safeguarding Hub (MASH) A MASH is designed to improve sharing of information indicating risk between appropriate agencies. MASH's are being established both nationally and within the Thames Valley region and are showing good outcomes both for children and the councils involved by ensuring all known concerns are highlighted at an early stage. The pressure relates to the Council's costs and a contribution to those being incurred by Thames Valley Police.	50		
Special Educational Needs (SEN) Statutory guidance in the SEN Code of Practice 2014 requires all SEN Statements to be converted into Education Health Care Plans before April 2018. Grants have been available in the previous two financial years to support the necessary staffing increase but there is no indication that these will continue. 190 statements will be required to be converted within the next financial year, to a shorter, 20 week timeframe which it is estimated will require additional short term capacity of 4.5 Full Time Equivalent staff. This will be funded from earmarked reserves.	146	-73	-73
CHILDREN, YOUNG PEOPLE AND LEARNING TOTAL	-518	-73	-73

CORPORATE SERVICES / CHIEF EXECUTIVE'S OFFICE

Description Impact	2016/17 £'000	2017/18 £'000	2018/19 £'000
Finance The Audit Commission confirmed a reduction in the contract costs before being wound down on 31 March 2015 of £0.035m. In addition there has been a reduction of £0.016m for the audit costs of the certification of the Housing Benefit subsidy claim.	-51		
Finance/Human Resources Annual licence costs reduced following the implementation of the new HR/Payroll system. The total saving is split evenly between HR and Finance	-20		
Finance Reduction in costs following the retender of the banking service contract	-18		
Legal Services The increased income target is based on the assumption that income will be maintained at current levels. However, this is a demand led service and there can be no assurance that the existing levels of income will continue.	-23		
ICT Renegotiated software support contracts, including Zenworks, and network maintenance costs have resulted in a saving. The assumption is the estate remains the same, however if it increases annual support and licencing costs also increase.	-72		
ICT New contract with BT for fixed line telephony on a call inclusive tariff has resulted in a saving of £0.010m. Further the renegotiation of the wide area network connection contract has reduced costs by £0.012m.	-22		
Property Services The electric vehicle will reduce fuel charges. However, we may have to reduce charges on the new vehicle as it is cheaper to run.	-5		
Member & Mayoral Services Members' allowances have been previously underspent and	-13		

Description Impact	2016/17 £'000	2017/18 £'000	2018/19 £'000
there has been no increase in the cost of Special Responsibility Allowances for the new administration.			
Revenue Services			
Implementation of the Surcharging module of the Capita payments system would allow the Council to pass the charge for using a credit card back to the customer. Currently the use of credit cards is costing the authority approximately £37,600 per annum (based on June 2015 income, managed through the Capita payment system). Failure to implement these changes would result in a significant pressure on the Revenues budget, as the allocated budget falls far short of the costs anticipated in 2015/2016 and 2016/2017 due to an increase in charges by banks.	-11		
Property Services			
Home to School Transport savings are anticipated following the review of school runs, new tender process and the review of the services.	-60		
Electoral Services			
This was seasonal spend on temporary staff used to support the canvass which has changed with the advent of Individual Electoral Registration.	-3		
Human Resources			
Reduction in Occupational Health budget. This may result in longer turn around times on occupational health appointments/more limited availability of the Occupational Health Advisor.	-5		
Departmental Posts			
The Department will reduce it's Full Time Equivalent (FTE)establishment in the following areas:FinanceFTE 1.0 £0.031mCommunity Safety TeamFTE 1.0 £0.021mMember & Mayoral ServicesFTE 0.6 £0.007mRegistration ServicesFTE 0.4 £0.008mCustomer ServicesFTE 1.0 £0.037mDigital ServicesFTE 0.5 £0.012mHuman ResourcesFTE 0.5 £0.018mProperty ServicesFTE 1.0 £0.015mThese vacant posts currently help the Department achieve its managed vacancy target. By reducing the number of vacancies	-149		15

Unrestricted

REVENUE BUDGET PROPOSALS

Description Impact	2016/17 £'000	2017/18 £'000	2018/19 £'000
generally and there will be less flexibility to enable the recruitment to critical service posts which may need to be held vacant for longer leading to potential non-delivery of key objectives.			
Departmental Supplies & Services			
Reduction in various supplies and services budgets across the Department	-84		
Departmental Indirect Employee and Travel Costs			
Reduction in mileage, training, seminars and subsistence across the Department.	-9		
Departmental Income			
There have been above inflation increases to Digital Services, Unified Training and Transport income targets in line with 2015/16 estimated income.	-12		
Departmental Third Party Payments			
The costs of the Lord Lieutenants Office joint arrangement with Reading have fallen and the Molly Millars joint arrangement with Wokingham has come to an end.	-22		
Human Resources			
The Councils policy of Disclosure and Barring Service re-checks of existing staff will be revised to require them only for posts where there is a statutory requirement for them to be carried out.	-27		
Human Resources			
Renewing the licencing agreement with Learning Pool, which expires in February 2016. Learning Pool provide the e-learning platform for the Council. The Council's Learning & Development strategy is to develop e-learning as an alternative/supplementary approach to traditional forms of learning/training. The new e- learning system has the ability to link into the new iTrent HR system which presents opportunities to improve business processes.	15		
Home To School Transport			
Fewer available places in schools are leading to children being allocated places in schools which may not be nearest to their home address. This is a particular problem for primary school children as they are not expected to travel alone so bus passes are also issued to parents.	20		

Unrestricted

REVENUE BUDGET PROPOSALS

Description Impact	2016/17 £'000	2017/18 £'000	2018/19 £'000
Finance			
Due to an increase in insurance premiums together with the increase in the annual provision for insurance claim excess payments.	105		
Chief Executive's Office			
Cost of providing the Business and Enterprise Team, a new priority area of work for the Council, agreed by members in December 2013. The first two years of the team has been funded from the Economic Development Reserve, as agreed by the Executive, on the basis that the costs would be brought into the revenue budget for 2016/17.	151		
The cost includes two Full Time Equivalent posts, together with funding to promote the Council's priorities including inward investment and work to support local firms.			
Post 16 Education Transport ¹			
New legislation under the Children and Families Act 2014 extended an individual's right for educational support from age 19 to 25. The new legislation does not however extend the duties placed on a Council to provide transport for Post 16 learners. The net pressure seen is as a result of the discretionary transport policy being available to the extended number of older SEN learners who are continuing on educational courses. It is anticipated that a new Transport Policy for implementation in September 2016 will need to consider charging for transport for new Post 16 learners.	50		
CORPORATE SERVICES / CHIEF EXECUTIVE TOTAL	-265	0	15

¹ Shown under Children, Young People and Learning in the budget consultation papers

ENVIRONMENT, CULTURE AND COMMUNITIES

Description Impact	2016/17 £'000	2017/18 £'000	2018/19 £'000
Local Development Framework (LDF)			
Reduction in consultancy budget. Additional evidence gathering will need to be undertaken in- house which will put pressure on the small team in place to deliver the comprehensive Local Plan. It introduces the possibility of delay.	-100		
Planning Policy			
Restructure of the planning service will result in a reduction in 1 Team leader post.	-50		
Reduction in Energy Management			
Reduction in management and redefinition of the energy management/ climate change role and relocation of Energy Management to Property Services.	-50		
Development Control			
A series of minor changes within the planning section but which will reduce officer capacity.	-38		
Development Control			
Removal of the microfiche archiving budget. Information on planning applications pre 1993 are still on microfiche and will not therefore be available electronically.	-16		
Transport Strategy & Implementation			
Reduction in Contracted Services, Publicity and Marketing and Summer Cycling Training budgets.	-33		
Sustainable Urban Drainage Systems (SUDS)			
Funding for the Building Control Trainee is now to be provided from Building Control income.	-20		
Waste PFI Contract			
Assuming the legal dispute is settled, additional recyclate income will be received.	-86		
Waste Recycling			
Additional income from increasing the charges for brown bin emptying by £10 which will reduce the overall subsidy for the provision of the service.	-100		

Unrestricted

REVENUE BUDGET PROPOSALS

Description Impact	2016/17 £'000	2017/18 £'000	2018/19 £'000
Public Realm Contracts			
Final efficiency savings realised from the Landscape & Street Cleansing contracts.	-65		
Environment Enhancements			
Reduction in the budget for enhancement schemes.	-10		
Car Parks			
As a result of the installation of LED lighting in Charles Square car park and the closure of escalators, there will be a reduction in energy costs.	-11		
Car Parks			
Additional income from the sale of tickets to the contractors working on the redevelopment of the Town Centre.	-17		
Cemetery & Crematorium			
Increase in fees & charges	-120		
Parks & Countryside			
Income derived from a new partnership with a neighbouring council.	-213		
Libraries			
Savings can be made as a result of further staff efficiencies.	-10		
The Look Out			
Additional income to be achieved.	-70		
Policy & Resources – Finance Team			
Deletion of Assistant Head of Finance post.	-42		
Policy & Resources			
Deletion of Programme & Project Manager post.	-48		
Policy & Resources – Business Systems			
Reclassification of a GIS officer post to a GIS technician.	-7		

Unrestricted

REVENUE BUDGET PROPOSALS

Description Impact	2016/17 £'000	2017/18 £'000	2018/19 £'000
E+Card			
Reduction in consultancy, card purchasing and discount booklet budgets.	-25		
Departmental Services			
Reduction in general office services budget.	-10		
Departmental IT			
Reduction in IT related budgets.	-20		
Re-structure of the Departmental Management Team ¹			
As a result of a review of the senior management, one Chief Officer post has been removed from the structure.	-105		
Bracknell Leisure Centre			
Reduction in income caused by rapid expansion of several small scale local leisure facilities.	145		
Trading Standards			
Loss of primary authority relationship with a large local company has resulted in reduced income.	8		
Coroners Service			
There have been a number of changes to this service, a joint arrangement with the other authorities in Berkshire, which has resulted in increased costs.	11		
Planning & Transportation			
Strategic Planner (New Communities) post - Project Management, Master planning and implementation expertise for Major Development Sites	56		
Planning & Transportation			
Development Engineer post to carry out additional work in respect of major development sites.	43		
ENVIRONMENT, CULTURE AND COMMUNITIES TOTAL	-1,003	0	0

¹ Shown under Council Wide savings in the budget consultation papers

COUNCIL WIDE

Description Impact		2017/18 £'000	2018/19 £'000
Earmarked Reserves Statutory guidance in the SEN Code of Practice 2014 requires all SEN Statements to be converted into Education Health Care Plans before April 2018. 190 statements will be required to be converted within the next financial year, to a shorter, 20 week timeframe which it is estimated will require additional short term capacity of 4.5 FTE staff. This has been shown as a pressure under the Children, Young People and Learning Department but will be funded from a transfer out of earmarked reserves.	-146	73	73
Employers National Insurance Contributions Removal of the contracted out rebate for occupational pension schemes will significantly increase employer National Insurance contributions. The Council has no option but to implement this change in legislation.	841		
COUNCIL WIDE TOTAL	695	73	73

TREASURY MANAGEMENT REPORT

- 1.1 The Local Government Act 2003 requires the Council to "have regard to" the Prudential Code and to set Prudential Indicators for the next three years to ensure that the Council's capital investment plans are affordable, prudent and sustainable.
- 1.2 This report outlines the Council's prudential indicators for 2016/17 2018/19 and sets out the expected treasury operations for this period. It fulfils four key legislative requirements:
 - The reporting of the prudential indicators setting out the expected capital activities at Annex E(i) (as required by the CIPFA Prudential Code for Capital Finance in Local Authorities).
 - The Council's Minimum Revenue Provision (MRP) Policy at Annex E(ii), which sets out how the Council will pay for capital assets through revenue each year (as required by Regulation under the Local Government and Public Involvement in Health Act 2007);
 - The Treasury Management Strategy Statement which sets out how the Council's treasury service will support the capital decisions taken above, the day to day treasury management and the limitations on activity through treasury prudential indicators. The key indicator is the Authorised Limit, set out in Annex E(iii), the maximum amount of debt the Council could afford in the short term, but which would not be sustainable in the longer term.
 - The Annual Investment Strategy which sets out the Council's criteria for choosing investment counterparties and limiting exposure to the risk of loss. This strategy is in accordance with the DCLG Investment Guidance and is shown in Annex E(iv).
- 1.3 There are few changes between this report and that presented last year. The following highlights are noted to aid comparison
 - The Council's primary investment objectives are the safeguarding of its principal whilst ensuring adequate liquidity. As global economies emerge from very uncertain times the Council will continue to use the highest quality counterparties and maintain short-duration maturities of less than 12 months. As such there are no changes to the Council's Investment Criteria from the previous year.
 - Interest rates are unlikely to return to their pre-crisis level of 5% in the foreseeable future. Indeed interest rates are unlikely to rise above 1% in the next 12 months. As such the Council's rate of return on investments is unlikely to be materially impacted by interest rate movements in the next 12 months – a position similar to 2015/16.
 - The Council has embarked on a period of significant capital expenditure in the Borough that exceeds that which has gone before. This expenditure will require external borrowing and as such the Council will require a strategy for managing this. The Council is fortunate to be undertaking this expenditure at a time when borrowing rates are near an historical low. This expenditure is reflected in a number of the Prudential Indicators and has been allowed for in the General Fund Revenue Account.

The Capital Prudential Indicators 2016/17 – 2018/19

The Local Government Act 2003 requires the Council to adopt the CIPFA Prudential Code and produce prudential indicators. Each indicator either summarises the expected capital activity or introduces limits upon that activity, and reflects the outcome of the Council's underlying capital appraisal systems.

Within this overall prudential framework there is an impact on the Council's treasury management activity – as it will directly impact on borrowing or investment activity and as such the Treasury Management Strategy for 2016/17 to 2018/19 complements these indicators. Some of the prudential indicators are shown in the Treasury Management Strategy to aid understanding.

The Capital Expenditure Plans

The Council's capital expenditure plans are summarised below and this forms the first of the prudential indicators. A certain level of capital expenditure is grant supported by the Government; any decisions by the Council to spend above this level will be considered unsupported capital expenditure. This capital expenditure needs to have regard to:

- Service objectives (e.g. strategic planning);
- Stewardship of assets (e.g. asset management planning);
- Value for money (e.g. option appraisal);
- Prudence and sustainability (e.g. implications for external borrowing and whole life costing);
- Affordability (e.g. implications for the council tax);
- Practicality (e.g. the achievability of the forward plan).

The revenue consequences of capital expenditure, particularly the unsupported capital expenditure, will need to be paid for from the Council's own resources.

This capital expenditure can be paid for immediately (by applying capital resources such as capital receipts, capital grants, or revenue resources), but if these resources are insufficient any residual capital expenditure will add to the Council's borrowing need.

The key risks to the plans are that the level of Government support has been estimated and is therefore maybe subject to change. Similarly some estimates for other sources of funding, such as capital receipts, may also be subject to change over this timescale. For instance anticipated asset sales may be postponed due to external factors, similarly the proceeds from the Right-to-Buy sharing agreement with Bracknell Forest Homes will also be impacted on by the wider economy.

Capital Expenditure	2016/17 2017/18 Estimate Estimate £000 £000		2018/19 Estimate £000
Capital Expenditure	75,329	38,750	10,903
Financed by:			
Capital receipts	5,000	9,000	4,200
Capital grants & Contributions	19,846	16,201	4,414
Net financing need for the year	50,483	13,549	2,289

The Council is asked to approve the summary capital expenditure projections below. This forms the first prudential indicator:

The Council's Borrowing Need (the Capital Financing Requirement)

The second prudential indicator is the Council's Capital Financing Requirement (CFR). The CFR is simply the total outstanding capital expenditure which has not yet been paid for from either revenue or capital resources. It is essentially a measure of the Council's underlying borrowing need. The capital expenditure above which has not immediately been paid for will increase the CFR. Due to the nature of some of the capital expenditure identified above (ie grant), an element will be immediately impaired or will not qualify as capital expenditure for CFR purposes. As such the net financing figure above may differ from that used in the CFR calculation.

The Council is required to pay off an element of the accumulated General Fund capital spend each year through a revenue charge (the Minimum Revenue Provision - MRP), although it is also allowed to undertake additional voluntary payments (VRP). No additional voluntary payments are planned.

The Council is asked to approve the CFR projections below:

	2016/17 Estimate £000	2017/18 Estimate £000	2018/19 Estimate £000
Capital Financing Re	equirement		
Opening CFR	68,878	113,282	134,389
Movement in CFR	44,404	21,107	193

Movement in CFR represented by					
Net financing need	46,583	24,669	4,000		
for CFR purposes #					
Less MRP/VRP and	2,179	3,562	3,807		
other financing					
movements					
Movement in CFR	44,404	21,107	193		

#2017/18 includes impact of carry-forward from 2016/17

CLG Regulations have been issued which require full Council to approve an MRP Statement in advance of each year. The Council is recommended to approve the MRP Statement attached in Annex E(ii)

Affordability Prudential Indicators

The previous sections cover the overall capital and control of borrowing prudential indicators, but within this framework prudential indicators are required to assess the affordability of the capital investment plans. These provide an indication of the impact of the capital investment plans on the Council's overall finances. The Council is asked to approve the following indicators:

Estimates of the ratio of financing costs to net revenue stream.

This indicator identifies the trend in the cost of capital (borrowing and other long term obligation costs net of investment income) against the net revenue stream.

	2016/17	2017/18	2018/19
	Estimate	Estimate	Estimate
Ratio	-0.12%	0.30%	0.39%

The estimates of financing costs include current commitments and the proposals in the Capital Programme Budget report.

Incremental impact of capital investment decisions on the Council Tax

This indicator identifies the revenue costs associated with proposed changes to the three year capital programme compared to the Council's existing approved commitments and current plans. The assumptions are based on the budget, but will invariably include some estimates, such as the level of Government support, which are not published over a three year period.

	Forward	Forward	Forward
	Projection	Projection	Projection
	2016/17	2017/18	2018/19
Council Tax - Band D	£4.79	£6.41	£1.47

Minimum Revenue Provision (MRP) Policy Statement

The concept of the Minimum Revenue Provision (MRP) was introduced when the Local Government Capital Finance System was changed on 1 April 1990. This required local authorities to assess their outstanding debt and to make an annual charge to the General Fund of 4% of the General Fund Debt.

Department for Local Government & Communities (DCLG) issued regulations in 2008 which require a local authority to calculate for the current financial year an amount of MRP which it considers "prudent". The broad aim of a prudent provision is to ensure that debt is repaid over a period that is reasonably commensurate with that over which the capital expenditure provides benefits or in the case of borrowing supported by government, reasonably commensurate with the period implicit in the determination of the grant. The Council can choose to charge more than the minimum.

It is a requirement of these new regulations that full Council approve an annual MRP Statement of its policy on making MRP.

As capital expenditure is incurred which cannot be immediately financed through capital receipts or grant the Council's borrowing need (its Capital Financing Requirement) will be positive and an MRP will be required. Historically the Council has not needed to borrow externally as it has had sufficient revenue investments to fund the capital programme. However it has still needed to make a charge to revenue for this "internal borrowing".

The move to International Financial Reporting Standards (IFRS) in local government brought more PFI schemes on balance sheet and resulted in some leases (or parts of leases) being reclassified as finance lease instead of operating leases. These contracts would become subject to the requirement to provide MRP. IFRS requires these changes to be accounted for retrospectively. With the result that an element of the rental or service charge payable in previous years will be taken to the balance sheet to reduce the liability. On its own this change would result in a one-off increase to the capital financing requirement, and an equal increase in revenue account balances. This is not seen as a prudent course of action and as such the guidance recommends the inclusion in the annual MRP charge of an amount equal to the amount that has been taken to the balance sheet to reduce the liability, including the retrospective element in the first year.

The guidance sets out four options for making MRP. It envisages that authorities can distinguish between borrowing that is "supported" (through the RSG system) and other "unsupported or prudential" borrowing. The first two methods should only be used for "supported" borrowing

- 1) The regulatory method. This involves following the existing practice outlined in the former DCLG regulation. For the Council this is essentially the same as the CFR method.
- 2) The CFR Method. This involves setting the MRP equal to 4% of the Capital Financing Requirement at the end of the preceding year.
- 3) The Asset Life Method. This method requires MRP to be charged over the asset life. The asset life is determined in the year MRP commences and is not changed. MRP will not be charged until the asset becomes operational. Therefore it will be possible to take an MRP holiday for those assets in construction.

4) The Depreciation Method. This requires the MRP to equal the actual depreciation based on standard accounting procedures.

Recommended Policy

In setting the 2016/17 budget and beyond the following policy is recommended:

- 1) There will be a presumption that capital receipts will be allocated to the appropriate assets in relation to the constraints of the medium term financial strategy.
- 2) The Council will identify the level of "supported borrowing" and use the CFR Method i.e. 4% of this figure as part of the MRP charge. The supported borrowing will be used in full irrespective of the service block the funding was allocated in the grant settlement and will also be allocated to the appropriate assets in relation to the constraints of the medium term financial strategy.
- 3) For the remaining "unsupported borrowing" the Council will use the asset life method.

The actual charge made in the year will be based on applying the above policy to the previous year's actual capital expenditure and funding decisions. Therefore the 2016/17 charge will be based on 2015/16 capital out-turn.

The recommended policy is consistent with approach that the Council has adopted in previous years, minimising the impact on the revenue budget whilst ensuring that prudent provision is made for repayment of internal borrowings.

TREASURY MANAGEMENT STRATEGY STATEMENT

The Treasury Management service is an important part of the overall financial management of the Council's affairs. The prudential indicators in Annex E(i) consider the affordability and impact of capital expenditure decisions, and set out the Council's overall capital framework. The Treasury Management service considers the effective funding of these decisions. Together they form part of the process which ensures the Council meets its balanced budget requirement under the Local Government Finance Act 1992.

The Council's treasury activities are strictly regulated by statutory requirements and a professional code of practice - 2011 revised CIPFA Treasury Management in Public Services Code of Practice and Cross Sectoral Guidance Notes ("the CIPFA TM Code"). This Council has adopted the revised Code.

As a result of adopting the Code the Council also adopted a Treasury Policy Statement. This adoption is the requirement of one of the prudential indicators.

The Code of Practice requires an annual strategy to be reported to Council outlining the expected treasury activity for the forthcoming 3 years. A key requirement of this report is to explain both the risks, and the management of the risks, associated with the treasury service. A further treasury report is produced after the year-end to report on actual activity for the year, and a new requirement of the revision of the Code of Practice is that there is a mid-year monitoring report.

This strategy covers:

The Council's debt and investment projections; The Council's estimates and limits on future debt levels; The expected movement in interest rates; The Council's borrowing and investment strategies; Treasury performance indicators; Specific limits on treasury activities;

Debt and Investment Projections 2015/16 – 2018/19

The borrowing requirement comprises the expected movement in the CFR and any maturing debt which will need to be re-financed. As a result of the significant investment planned by the Authority over the next three years the Council will be required to borrow externally during the period 2016/17 to 2018/19. However the exact timing of this borrowing will depend on the progress made in completing the major schemes. As such this table below highlights the expected change in investment balances.

	2015/16	2016/17	2017/18	2018/19
	Estimated	Estimated	Estimated	Estimated
External Debt				
Debt at 31 March	0	£27m	£35m	£33m
Investments				
Investments at 31 March	£20m	0	0	0

Limits to Borrowing Activity

Within the prudential indicators there are a number of key indicators to ensure the Council operates its activities within well defined limits. For the first of these the Council needs to ensure that its total borrowing net of any investments, does not, except in the short term, exceed the total of the CFR in the preceding year plus the estimates of any additional CFR for 2016/17 and the following two financial years. This allows some flexibility for limited early borrowing for future years, but ensures that borrowing is not undertaken for revenue purposes.

The Borough Treasurer reports that the Council has complied with this prudential indicator in the current year and does not envisage difficulties for the future. This view takes into account current commitments, existing plans, and the proposals in this budget report.

The Authorised Limit for External Debt

A further key prudential indicator represents a control on the overall level of borrowing. This represents a limit beyond which external debt is prohibited, and this limit needs to be set or revised by full Council. It reflects the level of external debt which, while not desired, could be afforded in the short term, but is not sustainable in the longer term.

This is the statutory limit determined under section 3 (1) of the Local Government Act 2003. The Government retains an option to control either the total of all councils' plans, or those of a specific council, although no control has yet been exercised.

Authorised limit	2016/17 Estimate	2017/18 Estimate	2018/19 Estimate
Borrowing	£108m	£128m	£129m
Other long term	£16m	£16m	£15m
liabilities			
Total	£124m	£144m	£144m

The Council is asked to approve the following Authorised Limit:

Operational Boundary for External Debt

The Authority is also recommended to approve the Operational Boundary for external debt for the same period. The proposed Operational Boundary is based on the same estimates as the Authorised Limit but reflects directly the estimate of the most likely but not worst case scenario, without the additional headroom included within the Authorised Limit to allow for unusual cash movements.

Operational Boundary	2016/17 Estimate	2017/18 Estimate	2018/19 Estimate
Borrowing	£103m	£123m	£124m
Other long term liabilities	£16m	£16m	£15m
Total	£119m	£139m	£139m

Borrowing in advance of need.

The Borough Treasurer may do this under delegated power where, for instance, a sharp rise in interest rates is expected, and so borrowing early at fixed interest rates will be economically beneficial or meet budgetary constraints. Whilst the Borough

Treasurer will adopt a cautious approach to any such borrowing, where there is a clear business case for doing so borrowing may be undertaken to fund the approved capital programme or to fund future debt maturities. Risks associated with any advance borrowing activity will be subject to appraisal in advance and subsequent reporting through the mid-year or annual reporting mechanism.

Expected Movement in Interest Rates

The Council has appointed Capita as its treasury advisor and part of their service is to assist the Council to formulate a view on interest rates. The following table gives their central view on the future levels of the Bank Rate

medium-Term Rate Estimates (averages)					
Annual	Bank Rate	PWLB Borrowing Rates %			
Average %	%	(including	(including certainty rate adjustment)		
		5 year	25 year	50 year	
Dec 2015	0.50	2.30	3.60	3.60	
Mar 2016	0.50	3.00	3.70	3.70	
Jun 2016	0.75	3.10	3.80	3.80	
Sep 2016	0.75	3.20	3.90	3.90	
Dec 2016	1.00	3.30	4.00	4.00	
Mar 2017	1.00	3.40	4.10	4.10	
Jun 2017	1.25	3.50	4.20	4.20	
Sep 2017	1.50	3.50	4.30	4.30	
Dec 2017	1.50	3.50	4.30	4.30	
Mar 2018	1.75	3.50	4.30	4.30	

Medium-Term	Rate	Estimates	(averages)
	Nate		(averayes)

* Borrowing Rates

UK GDP growth rates in 2013 of 2.2% and 2.9% in 2014 were the strongest growth rates of any G7 country; the 2014 growth rate was also the strongest UK rate since 2006 and the 2015 growth rate is likely to be a leading rate in the G7 again, probably being second to the US. However, quarter 1 of 2015 was weak at +0.4% though there was a rebound in quarter 2 to +0.7% before weakening again to +0.5% in quarter 3. The November Bank of England Inflation Report included a forecast for growth to remain around 2.5 - 2.7% over the next three years, driven mainly by strong consumer demand as the squeeze on the disposable incomes of consumers has been reversed by a recovery in wage inflation at the same time that CPI inflation has fallen to, or near to, zero since February 2015 this year. Investment expenditure is also expected to support growth. However, since the August Inflation report was issued, worldwide economic statistics have distinctly weakened and the November Inflation Report flagged up particular concerns for the potential impact on the UK.

The Inflation Report was notably subdued in respect of the forecasts for inflation; this was expected to barely get back up to the 2% target within the 2-3 year time horizon. However, once the falls in oil, gas and food prices over recent months fall out of the 12 month calculation of CPI, there will be a sharp tick up from the current zero rate to around 1 percent in the second half of 2016. The increase in the forecast for inflation at the three year horizon was the biggest in a decade and at the two year horizon was the biggest since February 2013. There is considerable uncertainty around how quickly inflation will rise in the next few years and this makes it difficult to forecast when the MPC will decide to make a start on increasing Bank Rate.

However what is certain is that investment returns are likely to remain relatively low during 2016/17 and beyond.

Unrestricted

Borrowing Strategy 2016/17

The Council still will retain investments of at least £15m moving into 2016/17, however given the level of capital investments planned by the authority for 2016/17 and beyond, it will be required to borrow externally within the next 12 to 24 months and probably before the end of 2016/17. The Borough Treasurer will monitor interest rates in financial markets and adopt a pragmatic approach to changing circumstances:

- if it is considered that there is a significant risk of a sharp fall in long and short term rates (e.g. due to a marked increase of risks around relapse into recession or of risks of deflation), then long term borrowings will be postponed, and short term borrowing will be considered.
- if it is felt that there was a significant risk of a much sharper rise in long and short term rates than that currently forecast, perhaps arising from a greater than expected increase in the anticipated rate to US tapering of asset purchases, or in world economic activity or a sudden increase in inflation risks, then the portfolio position will be re-appraised with the likely action that fixed rate funding will be drawn whilst interest rates are still lower than they will be in the next few years.

However given the current short-term projections for interest rates, any borrowing undertaken in the next 24 months is likely to be of a longer maturity. Any decisions will be reported to the Executive and the Governance & Audit Committee at the next available opportunity.

As such the Authorised Limit for External Debt has been set to enable the Council to manage its cash flow effectively through the use of temporary borrowing, in the unlikely event that this should be necessary.

Investment Strategy 2016/17 - 2018/19

Investment Policy

The Council's investment policy has regard to the CLG's Guidance on Local Government Investments ("the Guidance") and the 2011 revised CIPFA Treasury Management in Public Services Code of Practice and Cross Sectoral Guidance Notes ("the CIPFA TM Code").

Key Objectives

The Council's investment strategy primary objectives are safeguarding the repayment of the principal and interest of its investments on time first and ensuring adequate liquidity second – the investment return being a third objective. Following the economic background outlined in the Treasury Management Strategy, the current investment climate has one over-riding risk consideration that of counterparty security risk. As a result of these underlying concerns officers are implementing an operational investment strategy which maintains the tightened controls already in place in the approved investment strategy.

Investment Counterparty Selection Criteria

The primary principle governing the Council's investment criteria is the security of its investments, although the yield or return on the investment is also a key consideration.

After this main principle the Council will ensure:

- It maintains a policy covering both the categories of investment types it will invest in, criteria for choosing investment counterparties with adequate security, and monitoring their security. This is set out in the Specified and Non-Specified investment sections below.
- It has sufficient liquidity in its investments. For this purpose it will set out procedures for determining the maximum periods for which funds may prudently be committed. These procedures also apply to the Council's prudential indicators covering the maximum principal sums invested.

In accordance with the Investment Guidance, the Council will, in considering the security of proposed investments, follow different procedures according to which of two categories, Specified or Unspecified, the proposed investment falls into.

Specified Investments offer high security and high liquidity and are:

- Denominated, paid and repaid in sterling;
- Not long term investments, i.e. they are due to be repaid within 12 months of the date on which the investment was made;
- Not defined as capital expenditure; and
- Are made with a body or in an investment scheme which has been awarded a high credit rating by a credit rating agency or are made with the UK Government or a Local Authority in England, Wales, Scotland or Northern Ireland.

Non-Specified Investments are those which do not meet the definition of Specified Investments.

In accordance with guidance from the CLG and CIPFA, and in order to minimise the risk to investments, the Council has below clearly stipulated the minimum acceptable credit quality of counterparties for inclusion on the lending list. The creditworthiness methodology used to create the counterparty list fully accounts for the ratings,

watches and outlooks published by all three ratings agencies with a full understanding of what these reflect in the eyes of each agency. Using Capita's ratings service, potential counterparty ratings are monitored on a real time basis with knowledge of any changes notified electronically as the agencies notify modifications.

Furthermore, the Council's officers recognise that ratings should not be the sole determinant of the quality of an institution and that it is important to continually assess and monitor the financial sector on both a micro and macro basis and in relation to the economic and political environments in which institutions operate. The assessment will also take account of information that reflects the opinion of the markets. To this end the Council will engage with its advisors to maintain a monitor on market pricing such as "credit default swaps" and overlay that information on top of the credit ratings. This is fully integrated into the credit methodology provided by the advisors, Capita Asset Services in producing its colour codings which show the varying degrees of suggested creditworthiness.

Other information sources used will include the financial press, share price and other such information pertaining to the banking sector in order to establish the most robust scrutiny process on the suitability of potential investment counterparties.

The aim of the strategy is to generate a list of highly creditworthy counterparties which will also enable diversification and thus avoidance of concentration risk. The intention of the strategy is to provide security of investment and minimisation of risk.

Investment instruments identified for use in the financial year are listed in appendix under the 'specified' and 'non-specified' investments categories.

Creditworthiness policy

This Council applies the creditworthiness service provided by Capita Asset Services. This service employs a sophisticated modelling approach utilising credit ratings from the three main credit rating agencies - Fitch, Moody's and Standard and Poor's. The credit ratings of counterparties are supplemented with the following overlays:

- credit watches and credit outlooks from credit rating agencies;
- CDS spreads to give early warning of likely changes in credit ratings;
- sovereign ratings to select counterparties from only the most creditworthy countries.

The main rating agencies (Fitch, Moody's and Standard & Poor's) have, through much of the financial crisis, provided some institutions with a ratings "uplift" due to implied levels of sovereign support. Commencing in 2015, in response to the evolving regulatory regime, all three agencies have begun removing these "uplifts" with the timing of the process determined by regulatory progress at the national level. The process has been part of a wider reassessment of methodologies by each of the rating agencies. In addition to the removal of implied support, new methodologies are now taking into account additional factors, such as regulatory capital levels. In some cases, these factors have "netted" each other off, to leave underlying ratings either unchanged or little changed. A consequence of these new methodologies is that they have also lowered the importance of the (Fitch) Support and Viability ratings and have seen the (Moody's) Financial Strength rating withdrawn by the agency.

In keeping with the agencies' new methodologies, the rating element of our own credit assessment process now focuses solely on the Short and Long Term ratings of an institution. While this is the same process that has always been used for Standard

& Poor's, this has been a change in the use of Fitch and Moody's ratings. It is important to stress that the other key elements to our process, namely the assessment of Rating Watch and Outlook information as well as the Credit Default Swap (CDS) overlay have not been changed.

It is important to stress that these rating agency changes do not reflect any changes in the underlying status or credit quality of the institution. They are merely reflective of a reassessment of rating agency methodologies in light of enacted and future expected changes to the regulatory environment in which financial institutions operate. While some banks have received lower credit ratings as a result of these changes, this does not mean that they are suddenly less credit worthy than they were formerly. Rather, in the majority of cases, this mainly reflects the fact that implied sovereign government support has effectively been withdrawn from banks. They are now expected to have sufficiently strong balance sheets to be able to withstand foreseeable adverse financial circumstances without government support. In fact, in many cases, the balance sheets of banks are now much more robust than they were before the 2008 financial crisis when they had higher ratings than now. However, this is not universally applicable, leaving some entities with modestly lower ratings than they had through much of the "support" phase of the financial crisis.

This modelling approach combines credit ratings, credit watches and credit outlooks in a weighted scoring system which is then combined with an overlay of CDS spreads for which the end product is a series of colour coded bands which indicate the relative creditworthiness of counterparties. These colour codes are used by the Council to determine the suggested duration for investments. The Council will therefore use counterparties within the following maturities.

Dark pink	5 years for Enhanced money market funds (EMMFs) with a credit score of 1.25
Light pink	5 years for Enhanced money market funds (EMMFs) with a credit score of 1.5
Blue	1 year (only applies to nationalised or semi nationalised UK Banks)
Orange	1 year
Red	6 months
Green	100 days
No colour	not to be used

	Y	Pi1	Pi2	Р	В	0	R	G	N/C
	1	1.25	1.5	2	3	4	5	6	7
່ເ	Jp to 5yrs	Up to 5yrs	Up to 5yrs	Up to 2yrs	Up to 1yr	Up to 1yr	Up to 6mths	Up to 100days	No Colour

	Colour (and long term rating where applicable)	Money and/or % Limit	Time Limit
Banks	orange	£7m	1 yr
Banks – part nationalised	blue	£7m	1 yr
Banks	red	£7m	6 months
Banks	green	£7m	100 days
Banks	No colour	£0m	0 days
Debt Management Account Deposit Facility	AAA	£7m	6 months
Local authorities	n/a	£7m	1 yr
Money market funds	AAA	£7m	liquid
Enhanced money market funds with a credit score of 1.25	Dark pink / AAA	£7m	liquid
Enhanced money market funds with a credit score of 1.5	Light pink / AAA	£7m	liquid

Our creditworthiness service uses a wider array of information than just primary ratings and by using a risk weighted scoring system, does not give undue influence to just one agency's ratings.

Typically the minimum credit ratings criteria the Council use will be a short term rating (Fitch or equivalents) of short term rating F1, long term rating A-, viability rating of A-, and a support rating of 1 There may be occasions when the counterparty ratings from one rating agency are marginally lower than these ratings but may still be used. In these instances consideration will be given to the whole range of ratings available, or other topical market information, to support their use.

All credit ratings will be monitored in real time. The Council is alerted to changes to ratings of all three agencies through its use of our creditworthiness service.

- if a downgrade results in the counterparty / investment scheme no longer meeting the Council's minimum criteria, its further use as a new investment will be withdrawn immediately.
- in addition to the use of credit ratings the Council will be advised of information in movements in credit default swap spreads against the iTraxx benchmark and other market data on a weekly basis. Extreme market movements may result in downgrade of an institution or removal from the Council's lending list.

Sole reliance will not be placed on the use of this external service. In addition this Council will also use market data and market information, information on government support for banks and the credit ratings of that supporting government

In the normal course of the council's cash flow operations it is expected that both Specified and Non-specified investments will be utilised for the control of liquidity as both categories allow for short term investments.

The use of longer term instruments (greater than one year from inception to repayment) will fall in the Non-specified investment category. These instruments will only be used where the Council's liquidity requirements are safeguarded however the current investment limits for 2016/17 restrain all investments to less than 1 year. Any amendment to this strategy will require the credit-criteria to be amended to include a long-term rating. This will be addressed through the formal approval by Council of a revised Treasury Management Strategy and Annual Investment Strategy.

Country and Sector Considerations

Due care will be taken to consider the country, group and sector exposure of the Council's investments. The current investment strategy limits all investments to UK Banks, Building Societies and Local Authorities, in addition to Sterling denominated AAA Money Market Funds. The list of banks and building societies currently available to the Council is limited to Lloyds, Barclays, Santander, Royal Bank of Scotland, HSBC and Nationwide.

Economic Investment Considerations

Investments will be made with reference to the core balance and cash flow requirements and the outlook for short-term interest rates. The UK Bank Rate is forecast to remain unmoved through to late 2016.

The criteria for choosing counterparties set out above provides a sound approach to investment in "normal" market circumstances. Whilst Members are asked to approve this base criteria above, under the exceptional current market conditions the Borough Treasurer may temporarily restrict further investment activity to those counterparties considered of higher credit quality than the minimum criteria set out for approval. These restrictions will remain in place until the banking system returns to "normal" conditions. Similarly the time periods for investments will be restricted.

Examples of these restrictions would be the greater use of the Debt Management Deposit Account Facility (a Government body which accepts local authority deposits), Money Market Funds, and strongly rated institutions. The credit criteria have been amended to reflect these facilities.

Sensitivity to Interest Rate Movements

Future Council accounts will be required to disclose the impact of risks on the Council's treasury management activity. Whilst most of the risks facing the treasury management service are addressed elsewhere in this report (credit risk, liquidity risk, market risk, maturity profile risk), the impact of interest rate risk is discussed but not quantified. The table below highlights the estimated impact of a 1% change in interest rates to the estimated treasury management income for next year.

	2016/17 Estimated + 1%	2016/17 Estimated - 1%
Revenue Budgets	£'000	£'000
Investment income	100	-100

Treasury Management Limits on Activity

There are four further treasury activity limits, which were previously prudential indicators. The purpose of these are to contain the activity of the treasury function within certain limits, thereby managing risk and reducing the impact of an adverse movement in interest rates. However if these are set to be too restrictive they will impair the opportunities to reduce costs/improve performance. The indicators are:

Upper limits on variable interest rate exposure – This identifies a maximum limit for variable interest rates based upon the debt position net of investments

Upper limits on fixed interest rate exposure – Similar to the previous indicator this covers a maximum limit on fixed interest rates.

Maturity structures of borrowing – These gross limits are set to reduce the Council's exposure to large fixed rate sums falling due for refinancing, and are required for upper and lower limits.

Total principal funds invested for greater than 364 days – These limits are set with regard to the Council's liquidity requirements and are based on the availability of funds after each year-end.

	2016/17	2017/18	2018/19			
Interest rate Exposures						
	Upper	Upper	Upper			
Limits on fixed interest	£103m	£123m	£124m			
rates based on net debt						
Limits on variable interest	£103m	£123m	£124m			
rates based on net debt						
Maturity Structure of fixed i	Maturity Structure of fixed interest rate borrowing 2015/16					
		Lower	Upper			
Under 12 months		0%	100%			
12 months to 2 years		0%	100%			
2 years to 5 years		0%	100%			
5 years to 10 years		0%	100%			
10 years and above		0%	100%			
Maximum principal sums invested > 364 days						
Principal sums invested >	£m	£m	£m			
364 days	0	0	0			

The Council is asked to approve the limits:

Performance Indicators

The Code of Practice on Treasury Management requires the Council to set performance indicators to assess the adequacy of the treasury function over the year. These are distinct historic indicators, as opposed to the prudential indicators, which are predominantly forward looking. For 2016/17 the Council does not expect to enter into any substantial long-term borrowing and as such the relevant benchmark will relate only to investments and will be the "7 Day LIBID Rate". The results of these indicators will be reported in the Treasury Annual Report.

Treasury Management Advisers

The Council uses Capita Asset Services as its treasury management consultants. The Council recognises that responsibility for treasury management decision remains with the organisation at all times and will ensure that undue reliance is not placed upon our external service providers.

It also recognises that there is value in employing external providers of treasury management services in order to acquire access to specialist skills and resources. The Council will ensure that the terms of their appointment and the methods by which their value will be assessed are properly agreed and documented, and subject to regular review.

Member and Officer Training

The increased Member consideration of treasury management matters and the need to ensure officers dealing with treasury management are trained and kept up to date requires a suitable training process for Members and officers. Following the nomination of the Governance and Audit Committee to examine and assess the effectiveness of the Treasury Management Strategy and Policies, initial training was provided and additional training was has been undertaken as necessary. Officer training is carried out in accordance with best practice and outlined in TMP 10 Training and Qualifications to ensure that all staff involved in the Treasury Management function are fully equipped to undertake the duties and responsibilities allocated to them

SPECIFIED INVESTMENTS

All investments listed below must be sterling-denominated.

Investment	Share/ Loan Capital?	Repayable/ Redeemable within 12 months?	Security / Minimum Credit Rating **	Circumstance of use	Maximum period
Debt Management Agency Deposit Facility* (DMADF) * this facility is at present available for investments up to 6 months	No	Yes	Govt-backed	In-house	364 Days
Term deposits with the UK government or with Local Authority in England, Wales, Scotland or Northern Ireland with maturities up to 364 Days	No	Yes	High security although LAs not credit rated.	In-house and by external fund managers subject to the guidelines and parameters agreed with them	364 Days
Term deposits with credit-rated deposit takers (banks and building societies), including callable deposits, with maturities up to 364 Days	No	Yes	As per list of approved Counterparties	In-house and by external fund managers subject to the guidelines and parameters agreed with them	364 Days
Certificates of Deposit issued by credit- rated deposit takers (banks and building societies) : up to 364 Days. <i>Custodial arrangement required prior to</i> <i>purchase</i>	No	Yes	As per list of approved Counterparties	To be used by external fund managers only subject to the guidelines and parameters agreed with them	364 Days
Gilts : up to 364 Days	No	Yes	Govt-backed	To be used by external fund managers only subject to the guidelines and parameters agreed with them	364 Days

Investment	Share/ Loan Capital?	Repayable/ Redeemable within 12 months?	Security / Minimum Credit Rating **	Circumstance of use	Maximum period
Money Market Funds These funds do not have any maturity date	No	Yes	AAA Rating by Fitch, Moodys or S&P	In-house and by external fund managers subject to the guidelines and parameters agreed with them	The period of investment may not be determined at the outset but would be subject to cash flow and liquidity requirements
Forward deals with credit rated banks and building societies < 1 year (i.e. negotiated deal period plus period of deposit)	No	Yes	As per list of approved Counterparties	In-house and by external fund managers subject to the guidelines and parameters agreed with them. Tracking of all forward deals to be undertaken and recorded.	1 year in aggregate
Commercial paper [short-term obligations (generally with a maximum life of 9 months) which are issued by banks, corporations and other issuers] Custodial arrangement required prior to purchase	No	Yes	As per list of approved Counterparties	To be used by external fund managers only subject to the guidelines and parameters agreed with them	9 months
Treasury bills [Government debt security with a maturity less than one year and issued through a competitive bidding process at a discount to par value] Custodial arrangement required prior to purchase	No	Yes	Govt-backed	To be used by external fund managers only subject to the guidelines and parameters agreed with them	1 year

NON-SPECIFIED INVESTMENTS

All investments listed below must be sterling-denominated.

Investment	(A) Why use it? (B) Associated risks?	<u>Share/</u> Loan Capital?	Repayable/ Redeemable within 12 months?	Security / Minimum credit rating **	Circumstance of use	Maximum maturity of investment
Deposits with Authority's Banker where credit rating has dropped below minimum criteria	Where the Council's bank no longer meets the high credit rating criteria set out in the Investment Strategy the Council has little alternative but to continue using them, and in some instances it may be necessary to place deposits with them, these deposits should be of a very short duration thus limiting the Council to daylight exposure only (i.e. flow of funds in and out during the day, or overnight exposure).	No	Yes	n/a	In-House	364 Days
Term deposits with credit rated deposit takers (banks and building societies) with maturities greater than 1 year	 (A) (i) Certainty of rate of return over period invested. (ii) No movement in capital value of deposit despite changes in interest rate environment. (B) (i) Illiquid : as a general rule, cannot be traded or repaid prior to maturity. (ii) Return will be lower if interest rates rise after making the investment. (iii) Credit risk : potential for greater deterioration in credit quality over longer period 	No	No	As per list of approved Counterparties	In-house and by external fund managers subject to the guidelines and parameters agreed with them	5 Years
Certificates of Deposit with credit rated deposit takers (banks and building societies) with maturities greater than 1 year <i>Custodial arrangement</i> <i>required prior to purchase</i>	 (A) (i) Although in theory tradable, are relatively illiquid. (B) (i) 'Market or interest rate risk' : Yield subject to movement during life of CD which could negatively impact on price of the CD. 	No	Yes	As per list of approved Counterparties	To be used by external fund managers only subject to the guidelines and parameters agreed with them	5 years

Investment	(A) Why use it? (B) Associated risks?	<u>Share/</u> Loan Capital?	Repayable/ Redeemable within 12 months?	Security / Minimum Credit Rating?	Circumstance of use	Maximum maturity of investment
Callable deposits with credit rated deposit takers (banks and building societies) with maturities greater than 1 year	 (A) (i) Enhanced income ~ Potentially higher return than using a term deposit with similar maturity. (B) (i) Illiquid – only borrower has the right to pay back deposit; the lender does not have a similar call. (ii) period over which investment will actually be held is not known at the outset. (iii) Interest rate risk : borrower will not pay back deposit if interest rates rise after deposit is made. 	No	No	As per list of approved Counterparties	In-house and by external fund managers subject to the guidelines and parameters agreed with them	5 years
UK government gilts with maturities in excess of 1 year <i>Custodial arrangement</i> required prior to purchase	 (A) (i) Excellent credit quality. (ii)Very Liquid. (iii) If held to maturity, known yield (rate of return) per annum ~ aids forward planning. (iv) If traded, potential for capital gain through appreciation in value (i.e. sold before maturity) (v) No currency risk (B) (i) 'Market or interest rate risk' : Yield subject to movement during life of sovereign bond which could negatively impact on price of the bond i.e. potential for capital loss. 	No	Yes	Govt backed	To be used by external fund managers only subject to the guidelines and parameters agreed with them	10 years including but also including the 10 year benchmark gilt

Investment	(A) Why use it? (B) Associated risks?	<u>Share/</u> Loan Capital?	Repayable/ Redeemable within 12 months?	Security / Minimum credit rating **	Circumstance of use	Maximum maturity of investment
Forward deposits with credit rated banks and building societies for periods > 1 year (i.e. negotiated deal period plus period of deposit)	 (A) (i) Known rate of return over period the monies are invested ~ aids forward planning. (B) (i) Credit risk is over the whole period, not just when monies are actually invested. (ii) Cannot renege on making the investment if credit rating falls or interest rates rise in the interim period. 	No	No	As per list of approved Counterparties	In-house and by external fund managers subject to the guidelines and parameters agreed with them. Tracking of all forward deals to be undertaken and recorded.	5 years
Deposits with unrated deposit takers (banks and building societies) but with unconditional financial guarantee from HMG or credit- rated parent institution : any maturity	(A) Credit standing of parent will determine ultimate extent of credit risk	No	Yes	As per list of approved Counterparties	In-house and by external fund managers subject to the guidelines and parameters agreed with them	1 year

Reserves & Balances Policy Statement

As part of the financial planning process the Council will consider the establishment and maintenance of reserves and balances. In setting these, account is taken of the key assumptions underpinning the budget and financial strategy, together with the Council's financial management arrangements. Key factors considered include;

- Cash flow
- Assumptions on inflation and interest rates
- Level and timing of capital receipts
- Demand led pressures
- Planned economies
- Risk associated with major projects
- Availability of other funding (e.g. insurance)
- General financial climate

Reserves and Balances can be held for a number of purposes

General Balances

Balance	Purpose	Policy	Value
General Fund	Provides general contingency for unavoidable or unforeseen expenditure and to cushion against uneven cash flows and provides stability in longer term financial planning.	and medium term financial plans. Historically	March 14 £9.813m March 15 £10.961m March 16 £12.000m

Earmarked Reserves

Earmarked Reserves are sums of money which have been set aside for specific purposes. These are excluded from general balances available to support revenue or capital expenditure. The Council has the following earmarked reserves:

Reserve	Purpose	Policy	Value
Insurance and other Uninsured Claims	This provides cover for the excess payable on claims under the Council's insurance polices (self insurance). It also provides for any potential future claims not covered by existing policies, including contractual disputes and legal claims.	Needs to be at a level where the provision could sustain claims in excess of current claims history	March 13 £2.266m March 14 £2.639m March 15 £2.731m March 16 £2.731m March 17 £2.731m
Budget Carry Forward	Used to carry forward approved unspent monies to the following year.	Budget Carry Forwards are permitted only in accordance with the scheme set out in financial regulations.	March 13 £0.449m March 14 £0.719m March 15 £0.202m March 16 £0.000m March 17 £0.000m
Cost of Structural Change	The reserve gives an opportunity to fund the one-off additional costs arising from restructuring before the benefits are realised.	This reserve will be used to meet organisational wide and departmental restructures where there are demonstrable future benefits.	March 13 £1.975m March 14 £1.664m March 15 £1.469m March 16 £0.600m March 17 £0.400m
Schools' Balances	These funds are used to support future expenditure within the Dedicated Schools Block and include individual school balances.	Balances are permitted to be retained by Schools under the Schools Standards & Framework Act 1998. Policies are set and the reserves are managed by schools and the LEA has no practical control over the level of balances.	March 13 £4.471m March 14 £4.371m March 15 £4.013m March 16 £4.013m March 17 £4.013m
Discretionary School Carry Forwards	The statutory requirement to carry forward school balances has been extended to cover those held for the Language & Literacy Unit, Pupil Referral Units and the Schools Specific Contingency as set out in the financial	Budget Carry Forwards are permitted in accordance with the scheme set out in financial regulations.	March 13 £0.102m March 14 £0.068m March 15 £0.074m March 16 £0.074m March 17 £0.074m

Reserve	Purpose	Policy	Value
	regulations.		
Unused Schools Budget Balance	The Schools Budget is a ring fenced account, fully funded by external grants, the most significant of which is the Dedicated Schools Grant. Any under or overspending remaining at the end of the financial year must be carried forward to the next year's Schools Budget and as such has no impact on the Council's overall level of balances.	This reserve is held for specific accounting reasons. The funds in this reserve are ring fenced and cannot be used for any other purpose.	March 13 £0.517m March 14 £0.950m March 15 £0.208m March 16 £0.415m March 17 £0.500m
SEN Resource Units	An earmarked reserve set up in 2012/13 from the under spend on the Schools Budget to fund building adaptations required to develop SEN (special education needs) resource units.	nd but earmarked for a particular purpose. The March 14 £0.49	
Schools Job Evaluation	An earmarked reserve set up in 2012/13 from the under spend on the Schools Budget to help finance any additional costs that may arise in schools from the implementation of the Bracknell Forest Supplement.	help but earmarked for a particular purpose. The March 14 £0.285 e in funds are therefore ring fenced. The reserve March 15 £0.117	
School Meals Re-tender	An earmarked reserve set up in 2013/14 from the under spend on the Schools Budget to cover the costs of the re-tender exercise.	U	
School Expansion Rates	An earmarked reserve set up in 2013/14 from the under spend on the Schools Budget to help finance the increase in Business Rates arising from school expansions. School budgets are	Part of the unused Schools Budget balance, but earmarked for a particular purpose. The funds are therefore ring fenced. The reserve has been approved by the Executive	March 14 £0.112m March 15 £0.196m March 16 £0.350m March 17 £0.500m

Reserve	Purpose	Policy	Value
	normally set on a provisional figure and the reserve will absorb the differences between provisional and actual figures.	member for Children, Young People and Learning.	
Education Library Service	A joint arrangement with other Berkshire authorities for the Education Library Service. This reserve is used for the provision of future equipment.	The reserve is held in order to finance the renewal or maintenance of specific items of equipment and reduces pressure on maintenance budgets in one particular year. Use of the reserve is subject to the agreement of the Council's participating in the joint arrangement.	March 13 £0.110m March 14 £0.089m March 15 £0.063m March 16 £0.063m March 17 £0.000m
Repairs & Renewals	The Council has accumulated funding in an earmarked reserve from service charges paid by tenants at Longshot Lane, Forest Park and Liscombe.	id by improvement works thereby reducing March 14 £0.0	
Building Regulation Chargeable Account	A statutory ring fenced account which over time must breakeven.	This reserve is held for specific accounting reasons. The funds in this reserve are ring fenced and cannot be used for any other purpose. The account is currently in deficit and therefore there is no balance on the reserve.	March 13£0.000mMarch 14£0.000mMarch 15£0.000mMarch 16£0.000mMarch 17£0.000m
Commuted Maintenance of Land	Money is received and set aside for the ongoing maintenance of land transferred to the Council under Section 106 agreements.	The reserve will be used to cover the cost of maintaining land transferred to the Council under Section 106 agreements.	March 13 £0.217m March 14 £0.239m March 15 £0.643m March 16 £1.032m March 17 £0.782m
S106 and Travel Plan Monitoring	Money is received and set aside to cover the costs of monitoring developers' compliance with Section 106 agreements, including any travel plan requirements.	The reserve will be used to cover the cost of monitoring developers' compliance with Section 106 agreements, including any travel plan requirements.	March 13 £0.099m March 14 £0.109m March 15 £0.120m March 16 £0.120m March 17 £0.120m

Reserve	Purpose	Policy	Value
Financial Systems Upgrade	A reserve to meet additional revenue costs arising from the upgrade of Agresso to version 5.5.	The reserve will be used to meet costs arising from phase two of the upgrade.	March 13 £0.049m March 14 £0.040m March 15 £0.040m March 16 £0.000m March 17 £0.000m
Property Searches Chargeable Account	A reserve created for a statutory ring fenced account which over time must breakeven.	This reserve is held for specific accounting reasons. The funds in this reserve are ring fenced and cannot be used for any other purpose.	March 13 £0.063m March 14 £0.117m March 15 £0.133m March 16 £0.140m March 17 £0.140m
Business Rates Equalisation	A reserve to manage the volatility in business rates income expected to result from the localisation of business rates in April 2013.	The reserve will be used to smooth the impact of changes in business rate income on the annual budget including levy payments and further appeals. The sum set aside for the 2014/15 Collection Fund deficit accounts for £6.127m of the total.	March 13 £2.000m March 14 £0.000m March 15 £13.700m March 16 £14.300m March 17 £1.750m
Transformation	A reserve to support investment in service innovation and improvements.	The reserve will be used to meet the upfront costs of transformation.	March 13 £0.435m March 14 £0.500m March 15 £0.480m March 16 £0.300m March 17 £0.150m
Demographic Pressures and Projects	A reserve to fund future demographic pressures and projects within Adult Social Care.	The reserve will be used to smooth the impact of demographic changes and to meet the upfront cost of projects designed to create efficiencies and service improvements.	March 13 £0.759m March 14 £0.709m March 15 £0.477m March 16 £0.477m March 17 £0.377m
Revenue Grants Unapplied	A reserve to hold unspent revenue grants and contributions where there are no outstanding conditions.	The reserve will be used to match the grant income to the associated expenditure.	March 13 £1.802m March 14 £1.941m March 15 £2.083m March 16 £2.200m March 17 £2.200m

Reserve	Purpose	Policy	Value
Early Intervention	A reserve to support initiatives that focus on early intervention and preventative work.	The reserve will be used to meet the upfront cost of initiatives focusing on early intervention and preventative work.	March 13 £0.465m March 14 £0.353m March 15 £0.289m March 16 £0.259m March 17 £0.134m
Economic Development	A reserve to support economic development.	This reserve will be used to support and increase local economic prosperity.	March 13 £0.456m March 14 £0.550m March 15 £0.279m March 16 £0.000m March 17 £0.000m
School Masterplans and Feasibility Studies	A reserve to meet the cost of masterplans and feasibility studies for schools expansion.	Any upfront costs incurred prior to a decision being taken to construct an asset may need to be met from revenue.	March 13 £0.300m March 14 £0.500m March 15 £0.500m March 16 £0.500m March 17 £0.500m
Repairs and Maintenance	A reserve to address 1D priorities (urgent works required to assets which are life expired and/or in serious risk of imminent failure) which are revenue rather than capital in nature.	The reserve will be used for high priority revenue repairs and maintenance.	March 13 £0.500m March 14 £0.494m March 15 £0.187m March 16 £0.000m March 17 £0.000m
Residents Parking Scheme	A reserve to meet the cost of the trial scheme in six zones surrounding Bracknell Town Centre.	To meet the cost of the trial scheme in the first two years of operation.	March 14 £0.140m March 15 £0.140m March 16 £0.000m March 17 £0.000m
Members Initiatives	A reserve to fund another round of small projects (£0.015m per member) based on members' knowledge of local ward priorities or in conjunction with partners and other stakeholders.	The reserve will be used for local ward priorities identified by members	March 14 £0.630m March 15 £0.207m March 16 £0.000m March 17 £0.000m

Reserve	Purpose	Policy	Value
Public Health Reserve	Under the conditions of the Public Health grant, any under spend of the ring fenced grant can be carried over via a reserve into the next financial year.		March 14 £0.286m March 15 £0.399m March 16 £0.193m March 17 £0.100m
Better Care Fund Reserve	A new reserve to help meet the cost of Better Care Fund priorities and projects.	The reserve will be used to fund Better Care Fund priorities and projects.	March 15 £0.945m March 16 £1.300m March 17 £1.100m

Unusable Revenue Reserves Certain reserves are kept to manage the accounting processes and do not represent usable resources for the Council.

Balance	Purpose	Policy	Value
Collection Fund Adjustment Account	A reserve required to reflect Collection Fund changes included in the SORP 2009. The balance represents the difference between the Council Tax income included in the Income and Expenditure Account and the amount required by regulation to be credited to the General Fund.	This balance is held for specific accounting reasons.	March 13 £0.209m March 14 £6.474m March 15 -£5.851m March 16 -£2.000m March 17 £0.000m
Accumulated Absences Account	A reserve which absorbs the differences that would otherwise arise on the General Fund Balance from accruing for compensated absences earned but not taken in the year (e.g. annual leave and flexi-time entitlement carried forward at 31 March). Statutory arrangements require that the impact on the General Fund Balance is neutralised by transfers to or from the Account.	This balance is held for specific accounting reasons.	March 13 -£5.198m March 14 -£5.108m March 15 -£5.692m March 16 -£5.000m March 17 -£5.000m
Pensions	Reflects the Council's share of the Royal County of Berkshire Pension Fund's assets and liabilities. Contributions will be adjusted to ensure any projected deficit is funded.	This balance is held for specific accounting reasons.	March13 -£145.949m March14 -£164.072m March15 -£223.895m March16 -£223.895m March17 -£223.895m

Line		2015/16	2016/17
		£'000	£'000
	Bracknell Forest's Expenditure		
1	Adult Social Care and Health	37,216	36,953
2	Children, Young People and Learning	25,669	26,677
3	Chief Executives /Corporate Services	7,472	7,311
4	Environment, Culture & Communities	33,947	33,094
5	Corporate Wide Items (to be allocated)	405	1,294
6	Sub-Total	104,709	105,329
7	Non Departmental Expenditure		
8	Contingency provision	2,000	1,000
9	Debt Financing Costs (Minimum Revenue	1,489	1,853
	Provision)		
10	Levying Bodies	108	108
11	Interest	(124)	(9)
12	Pension Interest Cost & Administration Expenses	7,251	7,251
13	Other Services	463	424
14	Business Rates Growth	(5,893)	(2,694)
15	Contribution from Capital Resources	(300)	(300)
16	Capital Charges	(14,039)	(14,039)
17	Contribution from Pension Reserve	(11,120)	(11,120)
18	Contribution to/(from) Earmarked Reserves	(1,542)	(12,702)
19	New Homes Bonus grant	(3,292)	(3,899)
20	Local Services Support Grant	(26)	(3)
21	Council Tax Freeze Grant	(505)	0
22	Transition Grant	0	(934)
23	Net Revenue Budget	79,179	70,265
24	Movement in General Fund Balances	(932)	(5,161)
25	Net Revenue Budget after use of balances	78,247	65,104
26	Less - External Support		
27	Business Rates	(15,277)	(15,404)
28	Revenue Support Grant	(15,670)	(11,283)
29	Collection Fund Adjustment – Council Tax	(412)	(425)
30	Collection Fund Adjustment – Business Rates	(182)	11,803
31	Bracknell Forest's Council Tax Requirement	46,706	49,795
32	Collection Fund		
33	Bracknell Forest's Requirement	46,706	49,795
34	divided by the Council Tax Base ('000)	42.69	43.77
35	Council Tax at Band D (excluding Parishes)		
36	Bracknell Forest	£1,093.95	£1,137.60

PROVISIONAL BUDGET SUMMARY STATEMENT Subject to amendment in the light of final budget decisions

Departmental Virements over £50,000

Debit	Credit	Explanation
£'000	£'000	
		Adult Social Care, Health and Housing
		Virement to align the Communty Response and Reablement budget with the approved Better Care Fund plan. This was not done earlier in the year as further work was required to reconcile the budget within the Better Care Fund plan to the Council budget.
158 159 40 142	-159 -40 -300	Director - Other Grants, Reimbursements Social Care Activities - Employees Community, Response & Reablement - Other Grants, Reimbursements Director - Third Party Payment Director - Other Income Social Care Activities - Supplies & Services Community, Response & Reablement - Employees
		To bring all advocacy costs into one area to align with CIPFA's suggested structure of accounting. As advocacy costs fall across all primary support reasons, a new budget heading within Chief Officer: Adults & Commissioning budget has been created.
	-63	Learning Disability - Third Party Payments
	-20	Physical Support - Third Party Payments
93	-10	Mental Health - Third Party Payments Information & Early Intervention - Third Party Payments
592	-592	Total

Virements between Departments

Total	Explanation
£'000	
	Adult Social Care, Health and Housing
19	Transfer from the Preventing Domestic Abuse budget within Corporate Services to Adult Social Care Health Support for the Berkshire Women's Aid contract from 1
58	September 2015. As part of the mainstreaming public health funding proposals, project expenditure and budget will be transferred to Public Health.
-1	Centralisation of secure waste budgets.
	Corporate Services / CX Office
-19	Transfer from the Preventing Domestic Abuse budget to Adult Social Care Health
2	Support for the Berkshire Women's Aid contract from 1 September 2015. Centralisation of secure waste budgets.
	Children, Young People and Learning
-55	Revenue contribution to Capital for the purchase of solar panels at Garth Hill College.
-45	As part of the mainstreaming public health funding proposals, project expenditure and budget will be transferred to Public Health.
	Environment, Culture and Communities
-13	As part of the mainstreaming public health funding proposals, project expenditure and budget will be transferred to Public Health.
-1	Centralisation of secure waste budgets.
	Non-Departmental
55	Revenue contribution to Capital for the purchase of solar panels at Garth Hill College.
0	Total Virements

Local Council Tax Reduction Scheme Full Equality Impact Assessment



1. Introduction

- 1.1 This Full Equality Impact Assessment looks at the Council's proposals to revise the elements of the Local Council Tax Reduction Scheme. It is based on primary research with existing council tax benefit customers. That consultation took place over a twelve week period via the Council's consultation portal. Given the nature of the survey and responses it is not possible to say that the findings are statistically significant.
- 1.2 Having concluded an equalities impact screening in July 2015, which is included at the end of this impact assessment, it was recognised that there was a need to undertake a full equality impact assessment.
- 1.3. A full copy of all the responses to the consultation has been lodged in the group rooms and is not provided as part of this report due to the size of the documents. Full copies can be provided upon request.

2. Background

- 2.1 The following changes to the Local Council tax reduction scheme are proposed,
- 2.1.1. It is proposed that the maximum council tax reduction that anyone will be entitled to will be 80%. The current scheme has a maximum reduction of 91.5% which is available for households who have no earned income.
- 2.1.2. It is proposed that child maintenance received by households is taken into account when calculating household income. At present the child maintenance received by households is disregarded when calculating income to determine the discount a household receives on their council tax. This proposal will affect single parents in the main. It should be recognised that single parents who do not receive any child maintenance will have a reduction on their council tax the same of those who do, all other circumstances being the same, and thus could be considered to be disadvantaged by the current approach.
- 2.1.3. Thirdly, it is proposed that the income for self employed people will be calculated on the basis of national living wage 12 months after they have started trading. This is based on the assumption that people would not trade and achieve an income below the national living wage when they have started a business and traded for 12 months as it would be in their interest to seek employment that paid at least the national living wage.
- 2.1.4. Lastly, it is proposed to increase earned income disregards by £ 5 a week. This will mean that an additional £ 5 of earned income will not be taken into account when calculating household income to use when assessing the council tax discount a household is entitled to. This may mitigate some of the previous proposals for those households with earned income.

2.2. The Council set up a series of questions on its consultation portal to encourage the community to respond to the proposed changes to the local Council tax reduction scheme. All existing Council Tax Reduction Scheme customers were individually written to encouraging them to respond to the proposals. Customers who visited Time Square were offered the opportunity to go on line or complete a hard copy of the consultation questions. Social media was used to promote the consultation as was the Council's website. There were 98 individual response and 33 organisational responses. In terms of the individual response 51% were from customers of the scheme and 49% were from members of the community who do not receive a discount from the scheme.

3. Consultation responses

- 3.1 The figures reported in the following tables do not show 100% return due to non inclusion of do not know responses. The consultation responses have been broken down into the elements of the community who may be adversely affected by the proposals.
- 3.2. There were 102 responses in total to the consultation of which 3 were from organisations rather than individuals. Just over 50% of the responses were from customers of the local Council tax reductions scheme.
- 3.3. The demographics of the response are set out in the following table,

Demographic	Number responding
A single parent	23
Receiving child maintenance	13
Of working age	65
In employment	43
Self employed	4
Of pensionable age	9

4. Age

- 4.1 Overall the older the age group the more likely they were to agree that the Council should balance expenditure on the Council Tax Reduction Scheme against the spend on other services. It should be remembered that the proposals will only affect working age households.
- 4.2 The Council should balance the amount spent on CT scheme compared with what it spends on other services.

Agreed	Disagree	Neither agree or disagree
Under 18	Under 18	Under 18
50	50	
18-34	18-34	18-34
46	23	30
35-49	35-49	35-49
36	24	34
50-64	50-64	50-64
29	43	28

65-79	65-79	65-79
66	22	11
80+	80+	80+
30	50	20

4.3 Proposal 1 – reduce maximum CT liability to 80%

In terms of reducing the reduction of Council Tax liability so that everyone had to pay 20% of their Council Tax older age groups though this was fair compared to the younger groups.

Thought it fair	Thought it unfair	Thought it neither fair or unfair
Under 18	Under 18	Under 18
	100	
18-34	18-34	18-34
53	39	8
35-49	35-49	35-49
32	59	4
50-64	50-64	50-64
27	67	7
65-79	65-79	65-79
22	55	22
80+	80+	80+
50	40	10

4.4 Proposal 2 – assumed self-employed people earn minimum hourly rate

Again more of the older age groups thought this proposal was fair compared to younger groups.

Thought it fair	Thought it unfair	Thought it neither fair or unfair
Under 18	Under 18	Under 18
	100	
18-34	18-34	18-34
23	61	16
35-49	35-49	35-49
32	48	10
50-64	50-64	50-64
20	48	7
65-79	65-79	65-79
33	33	11
80+	80+	80+
70	20	10

4.5 Proposal 3 – increase income disregards for working age people

In contrast to the previous question this proposal was thought to be fair by younger groups perhaps reflecting their desire to keep more earned income.

Thought it fair	Thought it unfair	Thought it neither fair or unfair
Under 18	Under 18	Under 18
50		
18-34	18-34	18-34
70	7	7
35-49	35-49	35-49
40	32	16
50-64	50-64	50-64
35	34	15
65-79	65-79	65-79
43	56	
80+	80+	80+
60	20	20

4.6 Proposal 4 – include income from child maintenance payments

This proposal was thought to be unfair by younger groups particularly those under 18 and those 35-49 years old.

Thought it fair	Thought it unfair	Thought it neither fair or unfair
Under 18	Under 18	Under 18
	100	
18-34	18-34	18-34
54	38	
35-49	35-49	35-49
45	51	2
50-64	50-64	50-64
27	39	20
65-79	65-79	65-79
43	78	0
80+	80+	80+
50	30	20

5. Gender

5.1 Women who responded were more in agreement that the cost of the council tax reduction scheme should be balanced against cost of other services.

	% female	% female	% female who
	who	who	neither agree
	agreed	disagree	or disagree
The Council should balance the amount spent on Council Tax Scheme compared with what it spends on other services	48	21	30

5.2 Of the proposals women were less in agreement with the proposal to reduce everyone's reduction to 20% and also to include child maintenance as income.

	% female who agreed	% female who disagree	% female who neither agree or disagree
Proposal 1- reduce maximum Council Tax liability to 80%	35	52	6
Proposal 2 – assumed self-employed people earn minimum hourly rate	45	31	8
Proposal 3 – increase income disregards for working age people	54	22	17
Proposal 4 – include income from child maintenance payments	35	57	3

5.3 Men were less supportive of balancing the cost of the scheme against the cost of other services.

	% male	% male	% male who
	who	who	neither agree
	agreed	disagree	or disagree
The Council should balance the amount spent on Council Tax Scheme compared with what it spends on other services	33	41	26

5.4 Men were least supportive of the maximum reduction being reduced to 20% and also using assumed national minimum wages levels to calculate self employed income

	% male who agreed	% male who disagree	% male who neither agree or disagree
Proposal 1- reduce maximum Council Tax liability to 80%	25	64	7
Proposal 2 – assumed self-employed people earn minimum hourly rate	20	57	10

Proposal 3 – increase income disregards for working age people	25	45	15
Proposal 4 – include income from child maintenance payments	43	46	7

6. Ethnicity

- 6.1 The highest response was from the British ethnic group who thought it was fair to balance the costs of the scheme with the cost of other services.
- 6.2 The Council should balance the amount spent on CT scheme compared with what it spends on other services

	Thought it fair	Thought it unfair	Thought it neither fair or unfair
English/Welsh/Scottish/Northern Irish/British	42	27	31
Gypsy/Irish Traveller	0	0	0
Show people/Circus	0	0	0
Any other white background	67	33	0
White & Black Caribbean	0		
White & Black African	0		
White & Asian	100	0	0
Any other mixed background	0	0	0
Indian	0	50	50
Pakistani	0		
Nepali	0		
Bangladeshi	0		
Chinese	0		
Filipino	0		
African	0		
Caribbean	0		
Any other black background	0	0	0
Arab	0	0	100
Other ethnic group	42	17	42
Any other Asian background	0	0	100

- 6.3 None of the ethnic groups who responded were in favour of this proposal.
- 6.4 Proposal 1 reduce maximum CT liability to 80%

	Thought it fair	Thought it unfair	Thought it neither fair or unfair
English/Welsh/Scottish/Northern Irish/British	33	56	6
Gypsy/Irish Traveller			
Show people/Circus			
Any other white background	0	67	33
White & Black Caribbean			
White & Black African			
White & Asian	0	100	0
Any other mixed background			

Indian	0	100	0
Pakistani			
Nepali			
Bangladeshi			
Chinese			
Filipino			
African			
Caribbean			
Any other black background			
Arab	0	100	0
Other ethnic group	58	33	8
Any other Asian background	0	100	0

6.5 Proposal 2 – assumed self-employed people earn minimum hourly rate

Again no ethnic groups were in favour of this proposal.

	Thought it fair	Thought it unfair	Thought it neither fair
English/Welsh/Scottish/Northern Irish/British	29	48	or unfair 9
Gypsy/Irish Traveller	20		0
Show people/Circus			
Any other white background		67	33
White & Black Caribbean			
White & Black African			
White & Asian	0	0	100
Any other mixed background			
Indian	0	100	0
Pakistani			
Nepali			
Bangladeshi			
Chinese			
Filipino			
African			
Caribbean			
Any other black background			
Arab	0	100	0
Other ethnic group	50	17	8
Any other Asian background	50	17	8

6.6 Proposal 3 – increase income disregards for working age people

The majority of ethnic groups were in favour with this proposal.

	Thought it fair	Thought it unfair	Thought it neither fair or unfair
English/Welsh/Scottish/Northern Irish/British	42	30	17
Gypsy/Irish Traveller			
Show people/Circus			
Any other white background	0	67	0
White & Black Caribbean			

White & Black African			
White & Asian	100	0	0
Any other mixed background			
Indian	50	0	50
Pakistani			
Nepali			
Bangladeshi			
Chinese			
Filipino			
African			
Caribbean			
Any other black background			
Arab	100	0	0
Other ethnic group	67	17	17
Any other Asian background			

6.7 Proposal 4 – include income from child maintenance payments

No ethnic groups thought this was fair more than unfair

	Thought it fair	Thought it unfair	Thought it neither fair or unfair
English/Welsh/Scottish/Northern Irish/British	42	49	4
Gypsy/Irish Traveller			
Show people/Circus			
Any other white background	0	100	0
White & Black Caribbean			
White & Black African			
White & Asian	0	100	0
Any other mixed background	0	0	0
Indian	0	50	50
Pakistani			
Nepali			
Bangladeshi			
Chinese			
Filipino			
African			
Caribbean			
Any other black background			
Arab	0	100	0
Other ethnic group	42	25	17
Any other Asian background	0	100	0

7. Religion / belief

- 7.1 In terms of religion and belief not all religious groups were represented but of all groups thought that the Council should balance the cost of the scheme against the cost of other services.
- 7.2 The Council should balance the amount spent on CT scheme compared with what it spends on other services.

	Thought it fair	Thought it unfair	Thought it neither fair or unfair
None	43	17	28
Christian	45	18	36
Buddist			100
Jewish	100		
Hindu			100
Muslim			
Sikh			
Other	20	40	40

7.3 Proposal 1 – reduce maximum CT liability to 80%

	Thought it fair	Thought it unfair	Thought it neither fair or unfair
None	39	44	10
Christian		63	
Buddist		100	
Jewish		100	
Hindu		100	
Muslim			
Sikh			
Other	20	80	

7.4 Proposal 2 – assumed self-employed people earn minimum hourly rate

	Thought it fair	Thought it unfair	Thought it neither fair or unfair
None	36	44	13
Christian	43	49	9
Buddist			
Jewish		100	
Hindu		100	
Muslim			
Sikh			
Other	20	60	

7.5 Proposal 3 – increase income disregards for working age people

	Thought it fair	Thought it unfair	Thought it neither fair or unfair
None	42	29	18
Christian	49	23	17
Buddist		100	
Jewish		100	
Hindu			100
Muslim			
Sikh			
Other	40	40	

7.6 Proposal 4 – include income from child maintenance payments

	Thought it fair	Thought it unfair	Thought it neither fair or unfair
None	47	49	6
Christian	43	46	3
Buddist		100	
Jewish		100	
Hindu			100
Muslim			
Sikh			
Other	20	60	

8. Sexual orientation

- 8.1 All sexual orientation groups thought it was fair to balance the cost of the scheme against the costs of other services.
- 8.2 The Council should balance the amount spent on CT scheme compared with what it spends on other services

	Thought it fair	Thought it unfair	Thought it neither fair or unfair
Heterosexual / straight	43	26	31
Gay man	100	0	0
Lesbian / gay woman	100	0	0
Bisexual	100	0	0
Prefer not to say	25	13	63
No answer	36	45	18

8.3 Proposal 1 – reduce maximum CT liability to 80%

	Thought it fair	Thought it unfair	Thought it neither fair or unfair
Heterosexual / straight	37	52	6
Gay man	0	50	0
Lesbian / gay woman			
Bisexual			
Prefer not to say		88	
No answer	36	55	9

8.4 Proposal 2 – assumed self-employed people earn minimum hourly rate

	Thought it fair	Thought it unfair	Thought it neither fair or unfair
Heterosexual / straight	31	45	8
Gay man	50	50	0
Lesbian / gay woman			
Bisexual	0	100	0

Prefer not to say	0	75	25
No answer	33	33	14

8.5 Proposal 3 – increase income disregards for working age people

	Thought it fair	Thought it unfair	Thought it neither fair or unfair
Heterosexual / straight	40	30	18
Gay man	0	50	50
Lesbian / gay woman			
Bisexual	100	0	0
Prefer not to say	50	38	12
No answer	52	22	10

8.6 Proposal 4 – include income from child maintenance payments

	Thought it fair	Thought it unfair	Thought it neither fair or unfair
Heterosexual / straight	45	45	6
Gay man	50	50	0
Lesbian / gay woman			
Bisexual	100	0	0
Prefer not to say	12	88	0
No answer	38	48	5

8.7 The Council should balance the amount spent on CT scheme compare with what it spends on other services

	Thought it fair	Thought it unfair	Thought it neither fair or unfair
Heterosexual / straight	43	26	31
Gay man	100		
Lesbian / gay woman	100		
Bisexual	100		
Prefer not to say	25	13	63
No answer	36	45	18

9. Health Problem or disability

9.1 The Council should balance the amount spent on CT scheme compared with what it spends on other services

Do you consider yourself to have a health problem or disability which has lasted, or is expected to last, at least 12 months?		
Thought it fair	Thought it unfair	Thought it neither fair or unfair
17	69	6

Are your day-to day activities limited because of your health problem or disability?		
Thought it fair	Thought it unfair	Thought it neither fair or unfair
35	35	31

9.2 Proposal 1 – reduce maximum CT liability to 80%

Do you consider yourself to have a health problem or disability which has lasted, or is expected to last, at least 12 months?			
Thought it fair	air Thought it unfair Thought it neither fair or unfair		
17	69	6	

Are your day-to day activities limited because of your health problem or disability?		
Thought it fair	Thought it unfair	Thought it neither fair or unfair
13	77	0

9.3 Proposal 2 – assumed self-employed people earn minimum hourly rate

Do you consider yourself to have a health problem or disability which has lasted, or is expected to last, at least 12 months?			
Thought it fair	Thought it unfairThought it neither fair or unfair		
17	48	11	

Are your day-to day activities limited because of your health problem or disability?		
Thought it fair	Thought it unfair	Thought it neither fair or unfair
10	52	3

9.4 Proposal 3 – increase income disregards for working age people

Do you consider yourself to have a health problem or disability which has lasted, or		
is expected to last, at least 12 months?		
Thought it fair Thought it unfair Thought it neither fair or unfair		
27	45	14

Are your day-to day ad	ctivities limited because of	your health problem or disability?
Thought it fair	Thought it unfair	Thought it neither fair or unfair
26	45	13

9.5 Proposal 4 – include income from child maintenance payments

Do you consider yourself to have a health problem or disability which has lasted, or is expected to last, at least 12 months?			
Thought it fair	Thought it unfair	Thought it neither fair or unfair	
37	51	3	

Are your day-to day activities limited because of your health problem or disability?			
Thought it fair	Thought it unfair	Thought it neither fair or unfair	
32	52	3	

10. Conclusions

10.1 Overall although there was recognition of the need to balance the costs of the council tax reduction scheme against the cost of other services. The consultation responses found 42% agreeing a balance should be struck between cost of scheme and the funding the Council devotes to other services compared with 28% who did not agree.

Reducing maximum discount to 80% of Council Tax Liability

10.2 Nearly twice as many people thought this was unfair compared to those who thought the proposal was fair. However, given the support to balance the cost of the scheme this proposal is recommended as a way in reducing the overall cost of the scheme in a fair way across all customers. Customers who are out of work and will have limited means to pay the increased council tax reduction due maximum reduction to 80% and have a disability or long term limiting illness will receive additional benefits to reflect those needs thus they should not be adversely affected by this proposal.

Assume self-employed people earn minimum hourly rate

10.3 Just under a third of respondents supported this proposal. The proposal will only take place for self employed who have been trading for a year. Officers will ensure such customers are aware of the potential change to their council tax reduction so as to mitigate any adverse impact. For those who lose a reduction due to this proposal the hardship fund can provide limited financial support based on financial hardship. The following proposal will also mitigate the impact. Therefore, this proposal is recommended.

Increase income disregards

10.4 Overall 44% of respondents supported this proposal. It provides additional income for working households and incentivises work and therefore it is recommended.

Include income from child maintenance payments in income calculations

- 10.5 Overall 40% of respondents supported this proposal compared to 49% who did not. It is fair that all income is included when calculating council tax reduction and so this proposal is recommended. The hardship fund will mitigate any hardship that results from introducing this proposal.
- 10.6 There were a number of comments that respondents made on the proposals. These are included in the full report lodged in the member's group rooms.

Mitigation of proposals

- 10.7 The report proposes changing the hardship fund so that households who face financial hardship due to the proposals can make an application for short terms financial help to allow them to regularise their finances. This will be extended to those who no longer receive a council tax reduction but did receive a reduction in the previous twelve months.
- 10.8 The customers who are self employed will have notice of the implementation of assumed income and the impact on their council tax reduction.
- 10.9 All households will be encouraged to contact the welfare and housing service on receipt of their revised council tax discount if the proposals are agreed. The welfare

and housing service will provide advice on how households can maximise their income to address.

Monitoring Arrangements

- 10.10 The impact of the proposals will be monitored on a quarterly basis. Reports will be run to identify the households who have had their council tax discount reduced and this will be compared to the households who have approached the Council due to financial hardship by protected groups where possible. Targeted promotion of the hardship scheme will be undertaken where it is shown that protected groups are not taking advantage of the hardship scheme.
- 10.11 Take up of the hardship scheme will be monitored on a quarterly basis by protected groups where possible.
- 10.12 The monitoring will be reported as part of the annual review of the scheme.
- 10.13 Publication of Equality Impact Assessment.
- 10.14 The EIA will be published on the Council's website.

Date of Screening:	Dire	ctora	ate: ASCH&H	Section: Performance & Resources			
1. Activity to be assessed	To amend the Adult Social Care charging policies to take account of new powers given to Local Authorities by the Care Act, and take account of new duties imposed on Local Authorities by the Care Act. To set charges for services to people not entitled to funding from the Council that ensures the Council does not subsidise those services.						
2. What is the activity?	⊠ F	Policy	/strategy Function/procedure Pro	oject 🗌 R	eview 🔲 Service 🗌 Organisational change		
3. Is it a new or existing activity?		lew	⊠ Existing				
4. Officer responsible for the screening	Neil	Hado	lock				
5. Who are the members of the screening team?							
6. What is the purpose of the activity?	To continue to charge for residential and nursing fees in line with mandatory guidance, and to set charges for services to people not entitled to funding from the Council to ensure the Council does not subsidise those services. To amend the charging policy in respect of people who are one part of a couple in line to be compliant with a change in regulations brought about by the Care Act.						
7. Who is the activity designed to benefit/target?	People who are assessed as needing social care support.						
Protected Characteristics	Please tick yes or no		What kind of equality impact may there be? Is the		What evidence do you have to support this? E.g. equality monitoring data, consultation results, customer satisfaction information etc Please add a narrative to justify your claims around impacts and describe the analysis and interpretation of evidence to support your conclusion as this will inform members decision making, include consultation results/satisfaction information/equality monitoring data		
8. Disability Equality – this can include physical, mental health, learning or sensory disabilities and includes conditions such as dementia as well as hearing or sight impairment.	Y		People's eligibility for services is defined impact that that individual's disability or he condition has on them. People who need residential or nursing care will have more needs.	ealth d			
9. Racial equality		N			People's eligibility for services is assessed on the basis of need. Equality monitoring suggests there is no bias on the basis of race in the outcome of assessments.		
10. Gender equality	Y		People's eligibility for services is assesse basis of need. Equality monitoring sugge		Statistics on the numbers of people supported by the Council indicate that a majority of people in		

			is no bias on the basis of gender in the outcome of assessments. However, as the majority of people who need support are older people, and women live longer than men, women are more likely to be eligible for the services that the proposed continuing charging regime would apply to.	residential or nursing care are women.
11. Sexual orientation equality		N	People's eligibility for services is assessed on the basis of need. In Bracknell, numbers of people with different sexual orientation are too low to test for bias on the outcome of assessment. However, equality monitoring suggests there is no bias on the basis of race, gender, or age in the outcome of assessments, and it is therefore assumed that this is true across all protected characteristics.	
12. Gender re-assignment		N	People's eligibility for services is assessed on the basis of need. In Bracknell, numbers of people who have undergone gender re-assignment are too low to test for bias on the outcome of assessment. However, equality monitoring suggests there is no bias on the basis of race, gender, or age in the outcome of assessments, and it is therefore assumed that this is true across all protected characteristics.	
13. Age equality	Y		People's eligibility for services is assessed on the basis of need. Equality monitoring suggests there is no bias on the basis of age in the outcome of assessments. However, the majority of people who need support are older people, and in particular, the vast majority of people who need residential or nursing care are older people.	Statistics on the numbers of people supported by the Council in residential or nursing care indicate that the vast majority are defined as older people.
14. Religion and belief equality		N	People's eligibility for services is assessed on the basis of need. In Bracknell, numbers of people with different religions or beliefs are too low to test for bias on the outcome of assessment. However, equality monitoring suggests there is no bias on the basis of race, gender, or age in the outcome of assessments, and it is therefore assumed that this is true across all protected characteristics.	
15. Pregnancy and maternity equality		N	People's eligibility for services is assessed on the basis of need. However, as the majority of people who need support are older people, and women	

		eligible continu Howev	nger than men, women are more likely to be a for the services that the proposed uing charging regime would apply to. ver, given that this applies to older people 65+), pregnancy and maternity is unlikely to			
16. Marriage and civil partnership equality	Y	income have b now, b person saving assess	oposal would negatively impact on the e levels of people living as a couple who een financially assessed as a couple until ut who would be assessed as a single in future, where the main income and/or s are held in the name of person being sed. Mitigation will take the form of phasing changes.	Detailed information exists on the impact of the proposal on every individual; the vast majority of people are unaffected; those that are affected are some of the people living as a couple.		
17. Please give details of any other potential impacts on any other group (e.g. those on lower incomes/carers/ex-offenders, armed forces communities) and on promoting good community relations.	None					
18. If an adverse/negative impact has been identified can it be justified on grounds of promoting equality of opportunity for one group or for any other reason?	People with the protected characteristics of age or disability are the people who are most likely to need social care support, and therefore to be impacted by any charging regime.					
19. If there is any difference in the impact of the activity when considered for each of the equality groups listed in $8 - 14$ above; how significant is the difference in terms of its nature and the number of people likely to be affected?	People with the protected characteristics of age or disability are the people who are most likely to need social care support, and therefore to be impacted by any charging regime. Approximately 500 people are supported in residential or nursing care in any one year. However, the proposal is to not change the existing charging arrangements.					
20. Could the impact constitute unlawful discrimination in relation to any of the Equality Duties?	N The power to charge people for social care services is enshrined in statute, and can only apply to people who, because of their disability, which will often be caused by conditions associated with ageing, need adult social care support.					
21. What further information or data is required to better understand the impact? Where and how can that information be obtained?						
22. On the basis of sections 7 – 17 above is a full impact assessment required?		N	people who, because of their disability, which ageing, need adult social care support. The line with the currently mandated scheme, which	services is enshrined in statute, and can only apply to ch will often be caused by conditions associated with a proposal for residential care is to continue charging in hich becomes discretionary on 1 April 2015. The les is to cease the discretionary scheme that had been		

	in	n place until 1 April 2015, as it	is no longer lawful.
23. If a full impact assessment is not required; what actions a equality of opportunity through this activity or to obtain furth			
Action	Timesca	ale Person Responsible	Milestone/Success Criteria
Means Assessment – all people who are eligible for services undergo a financial assessment to ensure that they do not pay more than they can reasonably afford.	Ongoing	Neil Haddock	
24. Which service, business or work plan will these actions be included in?	Performa	ance & resources team plan.	
25. Please list the current actions undertaken to advance equality or examples of good practice identified as part of the screening?			
26. Chief Officers signature.	Signature	e: John lawrochy	Date: 27/11/15

Date of Screening: 23/11/15	Directorate: Strategy, Resources and Early Help	Section: Prevention and Early Intervention				
1. Activity to be assessed	To change the delivery model of Children's Centres in Bracknell Forest through a restructure of Children's Centre Services to achieve budget savings whilst enhancing frontline services and ensuring commissioned services continue at existing levels or delivery. By changing the existing delivery model from single centres to a group of 4 centres and rationalising management, frontline services will be strengthened whilst ensuring quality and capacity of services continue to improve and there will be a cohesive service across the authority					
2. What is the activity?	Policy/strategy Function/procedure Project	ct 🔲 Review 🔲 Service 🖾 Organisational change				
3. Is it a new or existing activity?	□ New					
4. Officer responsible for the screening	Cherry Hall / Karen Frost					
5. Who are the members of the screening team?	Lorraine Collins and Heather Carter					
6. What is the purpose of the activity?	 Bracknell Forest Council has four Children's Centres which provide activities for under 5s and support and information for families. They host services from a range of professionals depending on local need and parental choice. The Rowans & Sycamores Children's Centre is based on the site of Fox Hill Primary School serving the commun of Easthampstead, Wildridings Crown Wood, Harmans Water, Forest Park and Martins Heron The Oaks & Hollies Children's Centre is based on the site of Great Hollands School serving the communities of C Hollands, Wooden Hill, Jennett's Park, Birch Hill, Hanworth, Amen Corner, Binfield and Farley Wood The Willows & Maples Children's Centre is based at Priestwood Youth Centre serving the communities of Priestw Bullbrook, Bracknell Town Centre, Winkfield, Warfield, North Ascot and Cranbourne The Alders & Chestnuts Children's Centre is based on the site of College Town Infant and Junior Schools serving communities of Sandhurst, Owlsmoor, College Town, Crowthorne, Little Sandhurst and New Scotland Hill Examples of services available are: activities for under 5s antenatal and post natal advice and support for parents and carers family support and parental outreach healthy child programme information and guidance on breast feeding, hygiene, nutrition and safety promoting positive mental health and emotional well-being speech and language and other specialist support support for healthy lifestyles help in stopping smoking 					

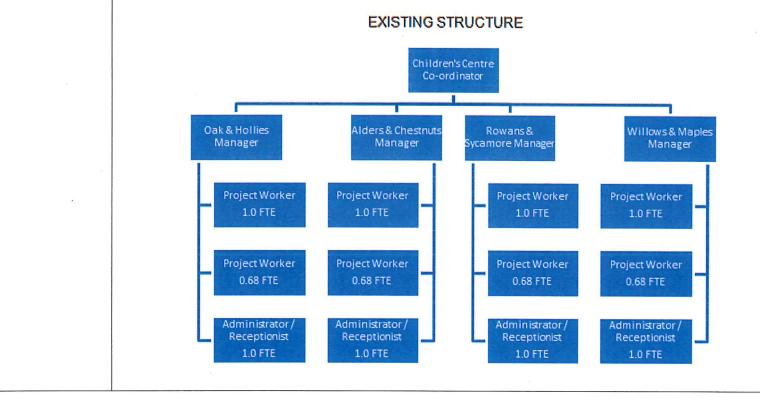


links with Jobcentre Plus

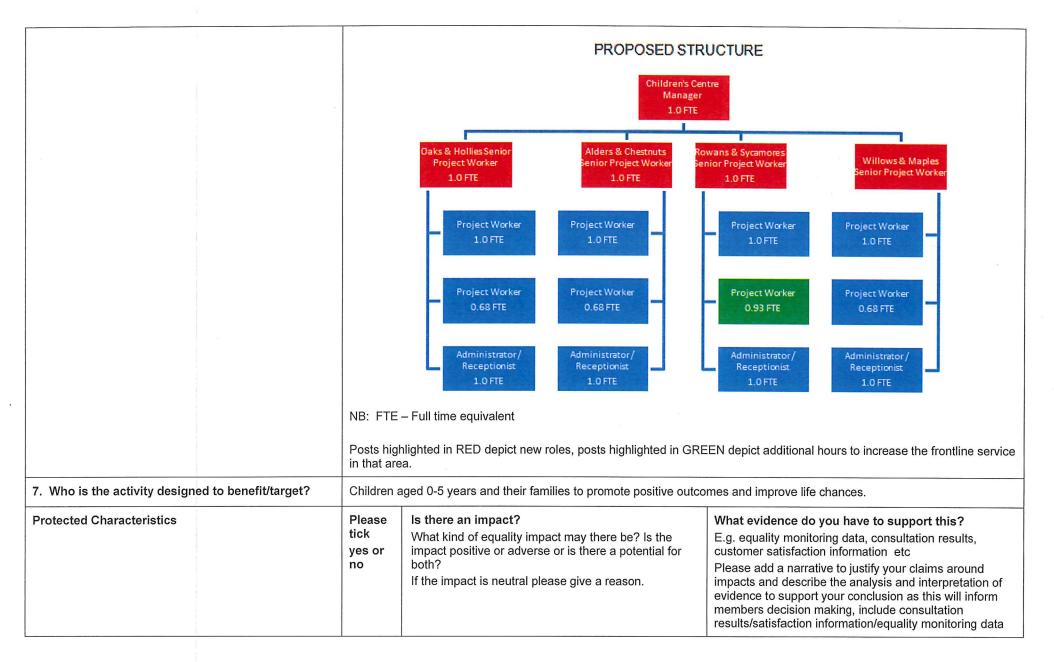
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- information and advice on childcare and activities for young people
- links with local registered childminders
- Information and advice on e-safety

It is proposed to strengthen frontline delivery whilst reducing strategic and operational managers. Having one post of overarching Children's Centre Manager will facilitate cohesive delivery of services across the borough, whilst allowing creation of 4 new posts of Senior Project Workers to strengthen delivery of frontline services.



Annexe I



8. Disability Equality – this can include physical, mental health, learning or sensory disabilities including conditions such as dementia.	N	Neutral	Children's Centres provide inclusive services for children aged 0-5 years and their families, regardless of disability. Health staff are co-located on 3 of the 4 CC sites enabling families to access health related appointments and enable information sharing and collaborative working to ensure family needs are met. The proposed restructure of the Children's Centres will enhance frontline services hence this proposal will have no impact on this protected characteristic. Regardless of any disabilities, it is anticipated that, due to existing vacancies, all current staff will be able to be accommodated within the proposed new structure.
9. Racial equality	N	Neutral	Children's Centres provide inclusive services for children aged 0-5 years and their families, regardless of race. The proposed restructure of the Children's Centres will enhance frontline services hence this proposal will have no impact on this protected characteristic Regardless of race, it is anticipated that, due to existing vacancies, all current staff will be able to be accommodated within the proposed new structure.
10. Gender equality	N	Neutral	Children's Centres provide inclusive services for children aged 0-5 years and their families, regardless of gender. The proposed restructure of the Children's Centres will enhance frontline services hence this proposal will have no impact on this protected characteristic Regardless of gender, it is anticipated that, due to existing vacancies, all current staff will be able to be accommodated within the proposed new structure.
11. Sexual orientation equality	N	Neutral	Children's Centres provide inclusive services for children aged 0-5 years and their families, regardless of sexual orientation. The proposed restructure of the Children's Centres will enhance frontline services hence this proposal will have no impact on this protected characteristic Regardless of sexual orientation, it is anticipated that, due to existing vacancies, all current staff will be able to be accommodated within the proposed new structure.

12. Gender re-assignment	N	Neutral	Children's Centres provide inclusive services for children aged 0-5 years and their families, regardless of gender re-assignment. The proposed restructure of the Children's Centres will enhance frontline services hence this proposal will have no impact on this protected characteristic
13. Age equality	N	Neutral	The proposed restructure of CC services will enhance frontline services. Children's Centres provide inclusive services for the target group detailed above. Therefore this proposal will make no change to the existing target age group. Regardless of age, it is anticipated that, due to existing vacancies, all current staff will be able to be accommodated within the proposed new structure.
14. Religion and belief equality	N	Neutral	Children's Centres provide inclusive services for children aged 0-5 years and their families, regardless of religion and belief. The proposed restructure of the Children's Centres will enhance frontline services hence this proposal will have no impact on this protected characteristic. Regardless of religion/beliefs, it is anticipated that, due to existing vacancies, all current staff will be able to be accommodated within the proposed new structure.
15. Pregnancy and maternity equality	. N	Neutral	The age range of the majority of users are children aged 0-5 years and their parents/carers. Midwives and health visitors run ante and post natal groups from the centre; parents are actively supported to access services to meet their needs. The proposed restructure of the Children's Centres will enhance frontline services hence this proposal will have no impact on this protected characteristic
			There are existing staff on maternity leave. However, regardless of pregnancy/maternity, it is anticipated that, due to existing vacancies, all current staff will be able to be accommodated within the proposed new structure.
16. Marriage and civil partnership equality	N	Neutral	Children's Centres provide inclusive services for children aged 0-5 years and their families, regardless of martial or

				civil partnership status. The proposed restructure of the Children's Centres will enhance frontline services hence this proposal will have no impact on this protected characteristic. Regardless of marriage/civil partnership status, it is anticipated that, due to existing vacancies, all current staff will be able to be accommodated within the proposed new structure.
17. Please give details of any other potential impacts on any other group (e.g. those on lower incomes/carers/ex-offenders, armed forces communities) and on promoting good community relations.	Children o staff over	centre sta the last y	ff will be affected by the proposals to restructure. ear, it is envisaged there will be sufficient posts an	However, due to natural wastage of Children's Centre vailable for all existing staff in the proposed structure.
18. If an adverse/negative impact has been identified can it be justified on grounds of promoting equality of opportunity for one group or for any other reason?	N/A			
19. If there is any difference in the impact of the activity when considered for each of the equality groups listed in $8 - 14$ above; how significant is the difference in terms of its nature and the number of people likely to be affected?	N/A			
20. Could the impact constitute unlawful discrimination in relation to any of the Equality Duties?		N	N/A	
21. What further information or data is required to better understand the impact? Where and how can that information be obtained?	N/A			
22. On the basis of sections 7 – 17 above is a full impact assessment required?		N	As frontline services will be enhanced co-ordina manager and by the creation of four senior proje full EIA.	ting management of the four centres under a single act worker posts there is no requirement to proceed to a
23. If a full impact assessment is not required; what ac opportunity through this activity or to obtain further in				

Action	Timescale	Person Responsible	Milestone/Success Criteria
Equivalent or greater number of permanent (frontline) posts to be created in the restructure	April 2016	Karen Frost	All existing CC employees will have the opportunity to either continue within existing post (where applicable) or apply for redeployment within the new structure. Salary protection will apply (where applicable).
24. Which service, business or work plan will these actions be included in?	Prevention ar	nd Early Help	
25. Please list the current actions undertaken to advance equality or examples of good practice identified as part of the screening?			
26. Chief Officers signature.	Signature:	Minto	Date: 26/11/15

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Date of Screening: 25/11/2015	Director	ate: CYPL	Section: L & A				
1. Activity to be assessed	Reduction in spend on commissioned services for young people who are NEET						
2. What is the activity?		//strategy 🗌 Function/procedure 🗌 Pro	oject 🗌 Re	view 🛛 Service 🗌 Organisational change			
3. Is it a new or existing activity?	🗌 New	⊠ Existing					
4. Officer responsible for the screening	Virtual S	chool Head – Kashif Nawaz					
5. Who are the members of the screening team?	Virtual S	chool Head – Kashif Nawaz					
6. What is the purpose of the activity?	The aim of the service is to support those young people of school age and are at risk becoming NEET as well as supporting those who are 16 – 18 years old and are NEET. The current contract is due to expire on 31 March 2016. A contract was made under the framework agreement for Comprehensive Careers, Advice, Information and Guidance awarded to Adviza (formerly Connexions Thames Valley), commencing on 1 September 2012 and expiring on 31 August 2016. The value of the order is to be reduced which means that the LA budget for supporting services to young people who are NEET in the borough will also be reduced by £70k. Actual services to young people however, will not be reduced and this will continue to be delivered.						
7. Who is the activity designed to benefit/target?	Young pe	eople across the ages of 14 – 18 years old					
Protected Characteristics	Please tick yes or no	Is there an impact? What kind of equality impact may there by impact positive or adverse or is there a p for both? If the impact is neutral please give a reas	ootential son.	What evidence do you have to support this? E.g. equality monitoring data, consultation results, customer satisfaction information etc Please add a narrative to justify your claims around impacts and describe the analysis and interpretation of evidence to support your conclusion as this will inform members decision making, include consultation results/satisfaction information/equality monitoring data			
8. Disability Equality – this can include physical, mental health, learning or sensory disabilities and includes conditions such as dementia as well as hearing or sight impairment.	N	No		All young people are provided with the same service and there is no evidence of any differential due to disability?			
9. Racial equality	N	No	No young person will feel an impact from a racial equality perspective. All those involved come from diverse number of backgrounds. Everyone will continue to be treated sensitively in regards to the				

				needs.	
10. Gender equality	N	N	Νο	All young people are provided with the same service and there is no evidence of any differential due to gender	
11. Sexual orientation equality	Ν	N	Νο	Based on information relating to gender, staff are aware of individual needs and can adapt their service to meet this.	
12. Gender re-assignment	N	N	Νο	All young people are provided with the same service and there is no evidence of any differential due to gender	
13. Age equality	Ν	N	Νο	The service set up to support young people of school age through to 18 year olds. This will continue to be the case	
14. Religion and belief equality	N	N	Νο	Individual support plans reflect the religious and cultural beliefs of individuals using this service. Staff are therefore aware of how these needs can be followed through.	
15. Pregnancy and maternity equality	N	N	Νο	The service currently supports expectant mothers and families and will continue to do so. There will be no change in the current level of support available to them.	
16. Marriage and civil partnership equality	N	N	Νο	The service does not differentiate between those who are either single, married or in a civil partnership – this will continue to remain the case as staff are fully trained to meet individual needs.	
17. Please give details of any other potential impacts on any other group (e.g. those on lower incomes/carers/ex-offenders, armed forces communities) and on promoting good community relations.	No further information available at this time				
18. If an adverse/negative impact has been identified can it be justified on grounds of promoting equality of opportunity for one group or for any other reason?	No im	ipac	rt identified		

19. If there is any difference in the impact of the activity when considered for each of the equality groups listed in $8 - 14$ above; how significant is the difference in terms of its nature and the number of people likely to be affected?	N/A					
20. Could the impact constitute unlawful discrimination in relation to any of the Equality Duties?	Y	Ν	N/A			
21. What further information or data is required to better understand the impact? Where and how can that information be obtained?	Monitor trends over time through monthly information reports. This is reported through the Performance management board in CYPL at DMT.					
22. On the basis of sections 7 – 17 above is a full impact assessment required?	N There are no areas of impact recorded hence a full impact assessment is not required.					
					potential differential/adverse impact, to further promote ete the action plan in full, adding more rows as needed.	
Action		Time	Timescale Person Responsible Milestone/Success Cr		Milestone/Success Criteria	
24. Which service, business or work plan will thes be included in?	e actions					
25. Please list the current actions undertaken to ac equality or examples of good practice identified as the screening?		Pleas	e list			
26. Chief Officers signature.		Signa	iture:		Date:	

Date of Screening: 23.11.15	Director	ate: CYPL	Section: YOS			
1. Activity to be assessed	Withdrawal of dedicated parenting service (1 F/T post) for parents/carers of young offenders and those at risk of offending					
2. What is the activity?		//strategy Function/procedure Pro	oject 🔲 Review 🖾 Service 🗌 Organisational change			
3. Is it a new or existing activity?	Existing					
4. Officer responsible for the screening	Karen Ro	oberts				
5. Who are the members of the screening team?	Jo Grav	es				
6. What is the purpose of the activity?	It is proposed that this service is withdrawn to achieve budget savings. The service deals with casework providing advice and support to parents/carers of young offenders and those at risk of entering the youth justice system for the first time. There are currently approximately 15 open cases, 2 of which are statutory parenting orders. Parents are mainly women and men from white British ethnic background, some may have disabilities, and many are single parents. Age range is approx.30 – 50. There is no set profile of parents of this client group, some struggle with low income, unemployment, poverty issues, whilst others are affluent, professional members of the community.					
7. Who is the activity designed to benefit/target?	Parents and carers of young offenders and those at risk of offending.					
Protected Characteristics	Please tick yes or no	Is there an impact?	What evidence do you have to support this? E.g. equality monitoring data, consultation results, customer satisfaction information etc Please add a narrative to justify your claims around impacts and describe the analysis and interpretation of evidence to support your conclusion as this will inform members decision making, include consultation results/satisfaction information/equality monitoring data			
8. Disability Equality – this can include physical, mental health, learning or sensory disabilities including conditions such as dementia.	Y	Y	The withdrawal of this service will negatively affect all groups of service users, there is no differential impact. There will be no dedicated parenting service to address issues for parents whose children and young people are offending or are at risk of offending and entering the youth justice system. These parents will need to be referred in to other teams who provide parenting (i.e. FIT) who are currently experiencing high demand. Having a dedicated			

				parenting worker for YOS enables the service to work in a joined up way with families, rather than just focussing on the young offender, which is clearly more effective in addressing the offending behaviour as the parents often have issues which contribute to the young person's risk of offending and reoffending.		
9. Racial equality	Y		Y	See above		
10. Gender equality	Y		Y	See above		
11. Sexual orientation equality	Y		Y	See above		
12. Gender re-assignment	Y		Y	See above		
13. Age equality	Y		Y	See above		
14. Religion and belief equality	Y		Y	See above		
15. Pregnancy and maternity equality	Y		Y	See above		
16. Marriage and civil partnership equality	Y		Y	See above		
17. Please give details of any other potential impacts on any other group (e.g. those on lower incomes/carers/ex-offenders, armed forces communities) and on promoting good community relations.	No differential impact, will impact on all groups.					
18. If an adverse/negative impact has been identified can it be justified on grounds of promoting equality of opportunity for one group or for any other reason?	N/A	N/A				

24. Which service, business or work plan will these actions be included in?					
Statutory Parenting Orders will remain with YOS	From April 2016		April	YOS Operational Manager	Cases are allocated to YOS case managers
Ensure that the voluntary parenting interventions are referred out to other teams to mitigate the impact, e.g. FIT, family focus and where the case is open to children's social care they will pick up the parenting/ family work.		From 2016	April	YOS case managers	Cases are referred and service is provided
Action		Timescale		Person Responsible	Milestone/Success Criteria
					potential differential/adverse impact, to further promote the action plan in full, adding more rows as needed.
			they parer	will pick up the parenting/ nting service for YOS case or for intervention which ma	family focus and where the case is open to children's social care family work. So the impact will be that there is no dedicated s but they will be referred to other teams and may have to wait ay not coincide with the work being done by YOS with the young
22. On the basis of sections 7 – 17 above is a full impact assessment required?		N	which	n will be absorbed into the	d on a voluntary basis except for the statutory parenting orders YOS team when this post goes and the case managers will be pluntary parenting interventions will be referred out to other teams
21. What further information or data is required to better understand the impact? Where and how can that information be obtained?	None in re	None in relation to equalities			
20. Could the impact constitute unlawful discrimination in relation to any of the Equality Duties?		N	No		
19. If there is any difference in the impact of the activity when considered for each of the equality groups listed in 8 – 14 above; how significant is the difference in terms of its nature and the number of people likely to be affected?	N/A				

Annexe I

25. Please list the current actions undertaken to advance equality or examples of good practice identified as part of the screening?	N/A	
26. Chief Officers signature.	Roma Hunt	
	Signature:	Date: 30.11.2015

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Date of Screening: 26 th November	Director	en's Social Care					
1. Activity to be assessed	Post Diagnostic Service for CHILDREN 9-18 year olds diagnosed with ASD Commissioned by the LA via Berkshire Autistic Society Children and Young Peoples Group Parent Workshops						
2. What is the activity?	Policy	r/strategy Function/procedure Pro	iect 🗌 Review	x Service C Organisational change			
3. Is it a new or existing activity?	🗌 New	x 🗌 Existing					
4. Officer responsible for the screening	Sonia Jo	hnson Head of Service Specialist Support					
5. Who are the members of the screening team?	Sonia Jo	hnson and Jo Lillywhite, Short Breaks Man	ager				
6. What is the purpose of the activity?	The children's group – is designed to enable children to learn what their diagnosis means and meet other children who have also been newly diagnosed and provide opportunities for friendships and activity.						
	The parenting workshops - are designed to help parents whose children have received an autism diagnosis between the ages of 9 – 18 years.						
7. Who is the activity designed to benefit/target?	Children who have been recently diagnosed with Autism and are over 9 years old.						
Protected Characteristics	Please tick yes or no	Is there an impact? What kind of equality impact may there b impact positive or adverse or is there a pe for both? If the impact is neutral please give a reas	e? Is the cust otential Plea on. impa of ev infor cons	at evidence do you have to support this? equality monitoring data, consultation results, omer satisfaction information etc se add a narrative to justify your claims around acts and describe the analysis and interpretation <i>v</i> idence to support your conclusion as this will m members decision making, include sultation results/satisfaction information/equality itoring data			
8. Disability Equality – this can include physical, mental health, learning or sensory disabilities including conditions such as dementia.	Y	The proposed decision not to commission Service at the end of the current contract from April 2016 will impact provision for children with a new diagnosis of autism a families. Potential areas for savings are: • To the children's group	nd their	• At the time of undertaking the EIA there are currently no other providers in Bracknell Forest proving this exact service. This is an Early intervention service/Targeted Service and Target support / Early Help and FIT have been made aware of the proposal for CSC (T3) to stop funding this area of work. There is also a view of emotional health and			

			To the parent works shops	well being services for T2 and the lead of that work is also aware of this proposal.		
9. Racial equality		Ν		The savings will impact equally across this group		
10. Gender equality		N		The savings will impact equally across this group. However there were more boys in the cohort for 2014/15		
11. Sexual orientation equality		Ν		The savings will impact equally across this group		
12. Gender re-assignment		N		The savings will impact equally across this group		
13. Age equality	Y		This is for post 9years old – there are similar services for children who are diagnosed earlier in their child hood.	This only impacts on those 9 – 18 years.		
14. Religion and belief equality	Y	N		The savings will impact equally across this group		
15. Pregnancy and maternity equality	Y	N	Not applicable			
16. Marriage and civil partnership equality	Y	N	No Applicable			
17. Please give details of any other potential impacts on any other group (e.g. those on lower incomes/carers/ex-offenders, armed forces communities) and on promoting good community relations.	opp grea	ortun ater -	L Inctions in the commissioning of this service may result ities for autistic disabled children and young people. If however those children would be eligible for an asses t be left with unmet T3 (significant) need.	For some children and families the impact may be		
18. If an adverse/negative impact has been identified can it be justified on grounds of promoting equality of opportunity for one group or for any other reason?	No					
19. If there is any difference in the impact of the activity when considered for each of the equality groups listed in 8 – 14 above; how significant is		-	ct of age this service is designed to meet the needs of ngs above may result in a reduced opportunity for som	a restricted group ie over 9 years and under 18 years. ne children and their families.		

the difference in terms of its nature and the number of people likely to be affected?	The review undertaken by the CSST is that reductions to the Childrens Group will have a negative impact on newly diagnosed children with Autisms, well being and development. The take up of the parental workshops does not reflect the same.						
20. Could the impact constitute unlawful discrimination in relation to any of the Equality Duties?	1	i		le this service within its Statutory Duties. It was provided his group as a result of identified needed in 2012/13 as 3 year nd.			
21. What further information or data is required to better understand the impact? Where and how can that information be obtained?	When the service specification was prepared in 2012 there were 220 statemented children with a primary						
22. On the basis of sections 7 – 17 above is a full impact assessment required?	I N We are not progressing with the element of reduction that has a significant impact						
				potential differential/adverse impact, to further promote the action plan in full, adding more rows as needed.			
Action	1	Timesc	ale Person Responsible	Milestone/Success Criteria			

Annexe I

Contract review meeting with BAS to agree the variation for the children's groups	End of January 2015	Jo Lillywhite	Group continues to run		
Further liaison with FIT/Targeted Services/CAMHS/ Emotional Heath and well being strategic group to ensure that those providing the Boroughs T2 parenting support are aware mindful of this cohort of parents in provision planning.	End of December 2015	Jo Lillywhite	CAMHS / BAS have a point of contact for parenting support for those parents they want to sign post on		
24. Which service, business or work plan will these actions be included in?					
25. Please list the current actions undertaken to advance	The overview report has been to CSCMT and DMT and the proposals approved.				
equality or examples of good practice identified as part of the screening?	Contracts review meetings with BAS informed the outcomes of the overview report				
	Overview report has been provided to the Chief Officer for Targeted support who is aware of the decision not to decommission the parenting workshops.				
26. Chief Officers signature.		Roma Hunt			
	Signature: Date: November 201				

Date of Screening: 25 November 2015	Dire	ector	ate: Corporate Services	Section: C	ustomer Services			
1. Activity to be assessed	Implementation of the surcharging module of the Capita payments system.							
2. What is the activity?		Policy	/strategy 🛛 Function/procedure 🗌 Proj	ject 🗌 Re	eview 🔲 Service 🔲 Organisational change			
3. Is it a new or existing activity?		New	⊠ Existing					
4. Officer responsible for the screening	Bob	by M	ulheir					
5. Who are the members of the screening team?	Bob	oby M	ulheir, Sarah Kingston					
6. What is the purpose of the activity?	То	enabl	e charges for use of credit cards to be pass	sed onto the	customer, rather than incurred by the Council.			
7. Who is the activity designed to benefit/target?	All	custo	mers making payments to the Council using	g a credit ca	rd.			
Protected Characteristics	Please tick yes or no		ck What kind of equality impact may there be? Is the impact positive or adverse or is there a potential		What evidence do you have to support this? E.g. equality monitoring data, consultation results, customer satisfaction information etc Please add a narrative to justify your claims around impacts and describe the analysis and interpretation of evidence to support your conclusion as this will inform members decision making, include consultation results/satisfaction information/equality monitoring data			
8. Disability Equality – this can include physical, mental health, learning or sensory disabilities including conditions such as dementia.	Y	Ħ	There will be additional costs incurred by customers using a credit card to pay the C		There is no evidence that any group of customers will be affected more by this change than any other group.			
9. Racial equality	Y	N	There will be additional costs incurred by customers using a credit card to pay the C		There is no evidence that any group of customers will be affected more by this change than any other group.			
10. Gender equality	Y	N	There will be additional costs incurred by customers using a credit card to pay the C		There is no evidence that any group of customers will be affected more by this change than any other group.			
11. Sexual orientation equality	Y	N	There will be additional costs incurred by all customers using a credit card to pay the Council.		There is no evidence that any group of customers will be affected more by this change than any other group.			
12. Gender re-assignment	Y	N	There will be additional costs incurred by customers using a credit card to pay the C		There is no evidence that any group of customers will be affected more by this change than any other group.			

13. Age equality	Y	N	There will be additional costs incurred by all customers using a credit card to pay the Council.	There is no evidence that any group of customers will be affected more by this change than any other group.			
14. Religion and belief equality	Y	N	There will be additional costs incurred by all customers using a credit card to pay the Council.	There is no evidence that any group of customers will be affected more by this change than any other group.			
15. Pregnancy and maternity equality	Y	N	There will be additional costs incurred by all customers using a credit card to pay the Council.	There is no evidence that any group of customers will be affected more by this change than any other group.			
16. Marriage and civil partnership equality	Y	N	N There will be additional costs incurred by all customers using a credit card to pay the Council. There is no evidence that any group of will be affected more by this change the group.				
17. Please give details of any other potential impacts on any other group (e.g. those on lower incomes/carers/ex-offenders, armed forces communities) and on promoting good community relations.	There may be a disproportionate effect on those on lower incomes, who may choose to make credit card payments as a way of managing their finances.						
18. If an adverse/negative impact has been identified can it be justified on grounds of promoting equality of opportunity for one group or for any other reason?	No						
19. If there is any difference in the impact of the activity when considered for each of the equality groups listed in $8 - 14$ above; how significant is the difference in terms of its nature and the number of people likely to be affected?	No difference identified						
20. Could the impact constitute unlawful discrimination in relation to any of the Equality Duties?	¥ N						
21. What further information or data is required to better understand the impact? Where and how can that information be obtained?							
22. On the basis of sections 7 – 17 above is a full impact assessment required?		¥	N				
23. If a full impact assessment is not required; what equality of opportunity through this activity or to o							

Action	Timescale	Person Responsible	Milestone/Success Criteria
24. Which service, business or work plan will these actions be included in?			
25. Please list the current actions undertaken to advance equality or examples of good practice identified as part of the screening?	None		
26. Chief Officers signature.	Signature:	Bobby Mulheir	Date: 25 November 2015

1

Department for Communities and Local Government

NATIONAL NON-DOMESTIC RATES RETURN NNDR1 2016-17

Please e-mail to : nndr.statistics@communities.gsi.gov.uk

Please enter your details after checking that you have selected the correct authority name

Forms should be returned to the Department for Communities and Local Government by Sunday 31 January 2016

All figures should be entered in whole £

Please remember that a copy of this form, signed by your Chief Financial Officer / Section 151 officer should also be sent to your relevant Precepting Authorities, and Pool Leads (if applicable).

These instructions highlight the special features of the form and should be read in conjunction with the Guidance Notes and Validation notes.

Completing the form

1. The form can be set up for each individual local authority by selecting the appropriate authority name from the list. The example shows the local authority ZZZZ. Once a local authority name is selected the spreadsheet will automatically complete the data for the white cells with a blue border.

2. There are three different type of input cells:

* White, Black Border - these are blank for new data - Please ensure <u>all</u> white cells are filled before submitting the form including entering zeroes where appropriate.



* White background, green border - These cells are information cells and have the appropriate formula in them.

* White background, blue border - actual data entered by the Department for Communities and Local Government into these cells.

The Total column is greened out - there is no need to enter data in any of these cells.

In addition areas of the form are greyed out - especially for those authorities that do not have designated areas. Please do not

enter data in these areas as this will cause delay as we will have to ask you to complete a revised form.

Entering data

3. <u>All</u> values in the form should be entered in whole £. Except for part 1 of the form, **receipts** (eg sums due to the billing authority from ratepayers, or central government) should always be entered as **positive numbers**. **Payments from the authority, or amounts foregone** (eg reliefs given to ratepayers) should always be entered as **negative numbers**.

4. Where possible, you will be prevented from entering data with the wrong sign (+ve when it should be -ve or vice versa).

Updates

We will use this area to list any updates to the form in the future if required

Checking the Validation Sheet

5. Once the form has been completed go to the validation sheet and check if any of the data require any further explanation. The data are compared with the NNDR1 for 2015-16 and if the change in number or percentage terms is higher or lower than we would normally expect you are asked to provide a an explanation for the change in the box provided.

For further details on the types of checks we do see Validation notes for NNDR1 2016-17.

Signing the Form

6. When the data have been checked and verified please email the complete file to nndr.statistics@communities.gsi.gov.uk

7. Print a copy of the form for signing by your Chief Financial / Section 151 Officer. The form can be printed by using the defined print area.

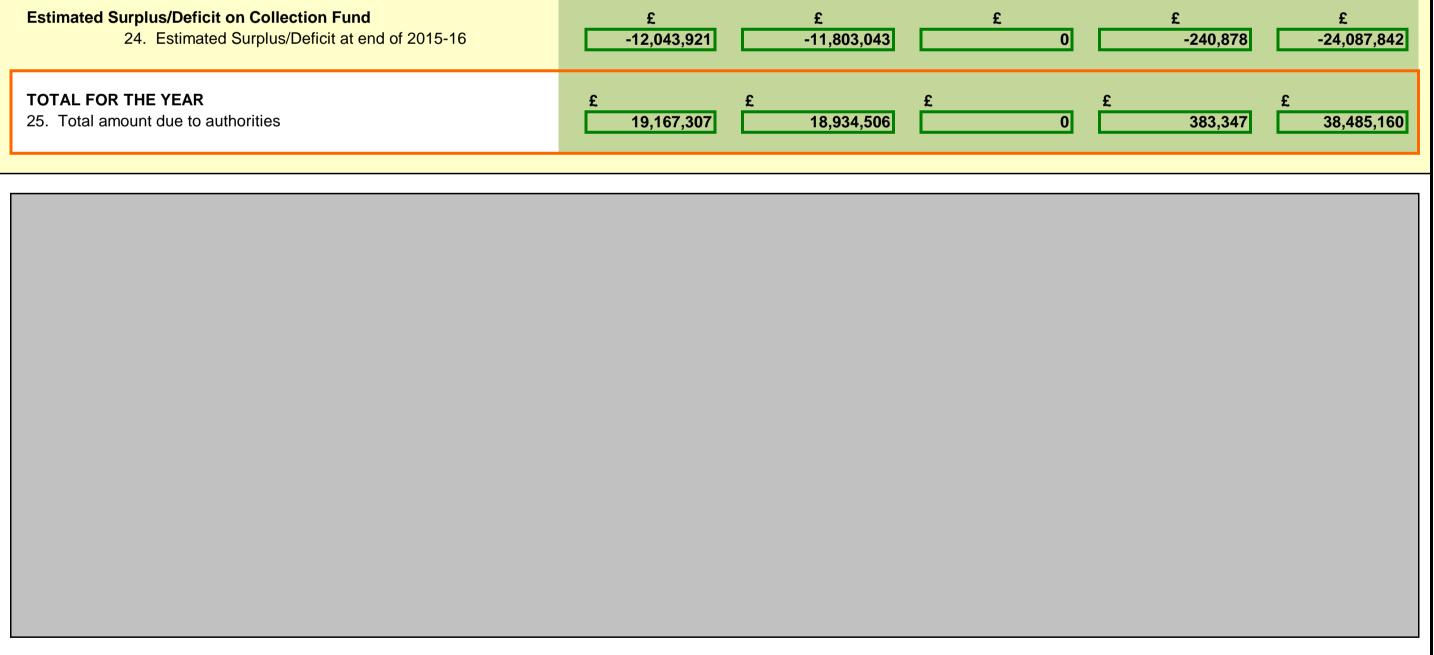
The signed copy should be forwarded as a pdf document by <u>email</u> to Dennis Herbert at the Department for Communities and Local Government using the email address above. NB We require just <u>one</u> copy of a signed form.

8. A copy of the form should also be sent to your NNDR contact at all your major precepting authorities.

9. If you experience any problems using the form please email <u>nndr.statistics@communities.gsi.gov.uk</u>

NATIONAL NON-DOMESTIC RATES RETURN - NNDR1 2016-17 Please e-mail to: nndr.statistics@communities.gsi.gov.uk by no later than 31 January 2016. In addition, a certified copy of the form should be returned by no later than 31 January 2016 to the same email address All figures must be entered in whole £ If you are content with your answers please return this form to DCLG as soon as possible						
	Bolsover					
Select your local authority's name from this list: Authority Name	Boisover Bolton Boston Bournemouth Bracknell Forest Bradford Bracknell Forest					
E-code	E0301					
Local authority contact name Local authority contact number	Sarah Kingston 01344 352097					
Local authority e-mail address	sarah.kingston@bracknell-forest.gov.uk Ver 1.2					
PART 1A: NON-DOMESTIC RATING INCOME COLLECTIBLE RATES 1. Net amount receivable from rate payers after taking account of transitional adjustments, empty property rate, mandatory and discretionary reliefs and accounting adjustments	£ 62,573,002					
TRANSITIONAL PROTECTION PAYMENTS 2. Sums due to the authority	0					
3. Sums due from the authority	0					
COST OF COLLECTION (See Note A) 4. Cost of collection formula	149,777					
5. Legal costs	0					
6. Allowance for cost of collection	149,777					
SPECIAL AUTHORITY DEDUCTIONS 7. City of London Offset : Not applicable for your authority	0					
DISREGARDED AMOUNTS 8. Amounts retained in respect of Designated Areas. Not applicable for your authority	0					
 Amounts retained in respect of Renewable Energy Schemes (See Note B) of which: 	768					
10. sums retained by billing authority	768					
11. sums retained by major precepting authority	0					
NON-DOMESTIC RATING INCOME 12. Line 1 plus line 2, minus lines 3 and 6 - 9	62,422,457					

NATIONAL NON-DOMESTIC RATES RETURN - NNDR1 2016-17 Please e-mail to: nndr.statistics@communities.gsi.gov.uk by no later than 31 January 2016. In addition, a certified copy of the form should be returned by no later than 31 January 2016 to the same email address						
in addition, a certified copy of the form	In addition, a certified copy of the form should be returned by no later than 31 January 2016 to the same email address All figures must be entered in whole £					
If you are content with y	-	urn this form to DCLG as	soon as possible			
 PART 1B: PAYMENTS This page is for information only; please do not amend any of the figure The payments to be made, during the course of 2016-17 to: i) the Secretary of State in accordance with Regulation 4 of t ii) major precepting authorities in accordance with Regulation 	This page is for information only; please do not amend any of the figures The payments to be made, during the course of 2016-17 to: i) the Secretary of State in accordance with Regulation 4 of the Non-Domestic Rating (Rates Retention) Regulations 2013; ii) major precepting authorities in accordance with Regulations 5, 6 and 7; and to be iii) transferred by the billing authority from its Collection Fund to its General Fund,					
	Column 1 Central Government	Column 2 Bracknell Forest	Column 3	Column 4 Berkshire Fire Authority	Column 5 Total	
Retained NNDR shares 13. % of non-domestic rating income to be allocated to each authority	£ 50%	£ 49%	£ 0%	£ 1%	£ 100%	
Non-Domestic Rating Income for 2016-17 14. Non-domestic rating income from rates retention scheme	31,211,228	30,587,004	0	624,225	62,422,457	
15. (less) qualifying relief in Enterprise Zones	0	0	0	0	0	
16. Not used this year						
17 TOTAL :	31,211,228	30,587,004	0	624,225	62,422,457	
Other Income for 2016-17 18. add: cost of collection allowance		149,777			149,777	
19. add: amounts retained in respect of Designated Areas		0			0	
20. add: amounts retained in respect of renewable energy sch	nemes	768	0		768	
21. add: qualifying relief in Enterprise Zones		0	0	0	0	
22. add: City of London Offset		0			0	
23. Not used this year						



NATIONAL NON-DOMESTIC RATES RETURN - NNDR1 2016-17 Please e-mail to: nndr.statistics@communities.gsi.gov.uk by no later than 31 January 2016. In addition, a certified copy of the form should be returned by no later than 31 January 2016 to the same email address All figures must be entered in whole £				
If you are content with your answers please r	eturn this form to DCLG as	soon as possible		
Local Authority : Bracknell Forest				Ver 1
PART 1C: SECTION 31 GRANT (See Note C) This page is for information only; please do not amend any of the figures Estimated sums due from Government via Section 31 grant, to compensate authorities for the cos in the 2013, 2014 & 2015 Autumn Statements	et of changes to the busines Column 2 Bracknell Forest	ss rates system announce Column 3	d Column 4 Berkshire Fire Authority	Column 5 Total
2015-16 Multiplier Cap 26. Cost of 2% cap on 2015-16 small business rates multiplier	£ 442,385	£	£ 9,028	£ 451,413
Small Business Rate Relief 27. Cost of temporary doubling SBRR for 2016-17 28. Cost to authorities of maintaining relief on "first" property "New Empty" Property Relief	248,544 4,971	0	5,072 101	253,616 5,072
29. Cost to authorities of giving relief to newly-built empty property	0	0	0	0
"Long Term Empty" Property Relief 30. Relief on occupation of "long-term empty" property	24,855	0	507	25,362
In lieu of Transitional Relief 31. Payments in lieu of Transitional Relief	0	0	0	0
TOTAL FOR THE YEAR 32. Amount of Section 31 grant due to authorities to compensate for reliefs	£ 720,755	£ 0	£ 14,708	£ 735,463
NB To determine the amount of S31 grant due to it, the authority will have to add / deduct from the amount shown in line 32, a sum to reflect the adjustment to tariffs / top-ups in respect of the multiplier cap (See notes for Line 32)				

Certificate of Chief Financial Officer / Section 151 Officer
I confirm that the entries in this form are the best I can make on the information available to me and amounts are calculated in accordance with regulations made under Schedule 7B to the Local Government Act 1988. I also confirm that the authority has acted diligently in relation to the collection of non-domestic rates.
Name of Chief Financial Officer or Section 151 Officer : Alan Nash
Signature : Alan nash
Date : 29/01/2016

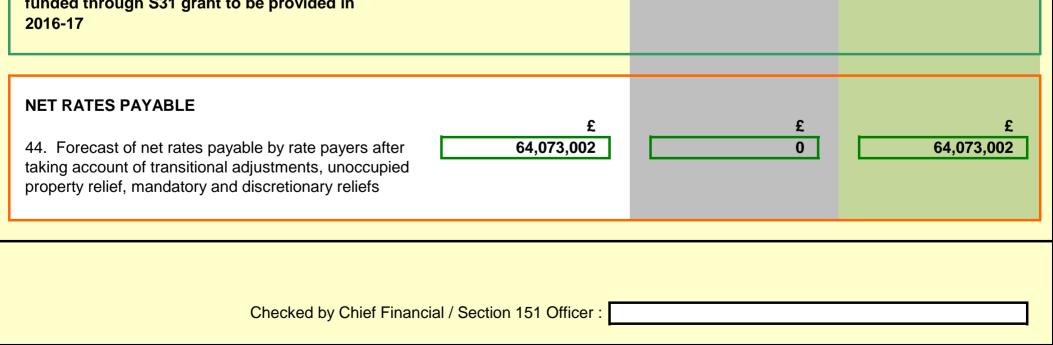
PROVISIONAL NATIONAL NON-DOMESTIC RATES RETURN - NNDR1 2016-17					
All figures must be entered in whole £					
If you are content with your answers please return this form to DCLG as soon as possible Ver 1.2					
Local Authority : Bracknell Forest					
PART 2: NET RATES PAYABLE You should complete column 1 only GROSS RATES PAYABLE (All data should be entered as +ve unless specified otherwise) 1. Rateable Value at 16/01/2016 2. Small business rating multiplier 48.4 for 2016-17 (pence)	Column 1 BA Area (exc. Designated areas) Complete this column £ 169,276,932	Column 2 Designated areas Do not complete this column £ 0	Column 3 TOTAL (All BA Area) Do not complete this column £ 169,276,932		
 Gross rates 2016-17 (RV x multiplier) Estimated growth/decline in gross rates (+ = increase, - = decrease) 	81,930,035 -9,527,242	0			
5. Forecast gross rates payable in 2016-17	72,402,793	0	72,402,793		
 TRANSITIONAL ARRANGEMENTS (See Note E) - Note 6. Revenue foregone because increases in rates have been deferred (Show as -ve) 7. Additional income received because reductions 	t applicable in 2016-17 0	0	0		
in rates have been deferred (Show as +ve)					
 8. Net cost of transitional arrangements 9. Changes as a result of estimated growth / decline in cost of transitional arrangements (+ = decline, - = increase) 	0	0			
10. Forecast net cost of transitional arrangements	0	0	0		
TRANSITIONAL PROTECTION PAYMENTS (See Note 11. Sum due to/(from) authority	e F) - Not applicable in 2016 0	-170	0		

MANDATORY RELIEFS (See Note G) (All data should be entered as -ve unless s	pecified otherwise)	
Small Business Rate Relief 12. Forecast of relief to be provided in 2016-17	0	-1,010,000
13. of which: relief on existing properties where a-10,0002nd property is occupied	0	-10,000
14. Additional yield from the small business2,099,110supplement (Show as +ve)	0	2,099,110
15. Net cost of small business rate relief (line 12 + line 14) 1,089,110	0	1,089,110
Charitable occupation 16. Forecast of relief to be provided in 2016-17	0	-2,500,000
Community Amateur Sports Clubs (CASCs) 17. Forecast of relief to be provided in 2016-17	0	-5,000
Rural rate relief 18. Forecast of relief to be provided in 2016-17 0	0	0

PROVISIONAL NATIONAL NON-DOMESTIC RATES RETURN - NNDR1 2016-17					
All figures must be entered in whole £					
If you are content with your a	e Ver 1.2				
Local Authority : Bracknell Forest					
PART 2: NET RATES PAYABLE You should complete column 1 only	Column 1 BA Area (exc. Designated areas)	Column 2 Designated areas	Column 3 TOTAL (All BA Area)		
19. Forecast of mandatory reliefs to be provided in 2016-17 (Sum of lines 15 to 18)	-1,415,890	0			
20. Changes as a result of estimated growth/decline in mandatory relief (+ = decline, - = increase)	-700,000	0			
21. Total forecast mandatory reliefs to be provided in 2016-17	-2,115,890	0	-2,115,890		
UNOCCUPIED PROPERTY (See Note H) (All data sh	ould be entered as -ve unles	s specified otherwise)			
Partially occupied hereditaments 22. Forecast of 'relief' to be provided in 2016-17	-350,000	0	-350,000		
Empty premises 23. Forecast of 'relief' to be provided in 2016-17	-4,700,000	0	-4,700,000		
24. Forecast of unoccupied property 'relief' to be provided in 2016-17 (Line 22 + line 23)	-5,050,000	0			
 25. Changes as a result of estimated growth/decline in unoccupied property 'relief' (+ = decline, - = increase) 	-958,901	0			
26. Total forecast unoccupied property 'relief' to be provided in 2016-17	-6,008,901	0	-6,008,901		
DISCRETIONARY RELIEFS (See Note J) (All data sh	ould be entered as -ve unles	s specified otherwise)			
Charitable occupation 27. Forecast of relief to be provided in 2016-17	-80,000	0	-80,000		

Non-profit making bodies 28. Forecast of relief to be provided in 2016-17	0 -75,000
Community Amateur Sports Clubs (CASCs) 29. Forecast of relief to be provided in 2016-17	0
Rural shops etc 30. Forecast of relief to be provided in 2016-17	0
Small rural businesses 31. Forecast of relief to be provided in 2016-17	0 0
Other ratepayers 32. Forecast of relief to be provided in 2016-17	0
of which: 33. Relief given to Case A hereditaments 34. Relief given to Case B hereditaments	of which:

PROVISIONAL NATIONAL NON-DOMESTIC RATES RETURN - NNDR1 2016-17				
All fi If you are content with your an	gures must be entered in who swers please return this form		e Ver 1.2	
Local Authority : Bracknell Forest				
PART 2: NET RATES PAYABLE You should complete column 1 only	Column 1 BA Area (exc. Designated areas)	Column 2 Designated areas	Column 3 TOTAL (All BA Area)	
35. Forecast of discretionary relief to be provided in 2016-17 (Sum of lines 27 to 32)	-155,000	0		
 36. Changes as a result of estimated growth/decline in discretionary relief (+ = decline, - = increase) 				
37. Total forecast discretionary relief to be provided in 2016-17	-155,000	0	-155,000	
DISCRETIONARY RELIEFS FUNDED THROUGH SEC				
(See Note K) (All data should be entered as -ve unles "New Empty" properties				
38. Forecast of relief to be provided in 2016-17	0	0	0	
"Long term empty" properties 39. Forecast of relief to be provided in 2016-17	-50,000	0	-50,000	
In lieu of Transitional Relief 40. Payments to ratepayers in lieu of Transitional Relief in 2016-17		0	0	
41. Forecast of discretionary reliefs funded through S31 grant to be provided in 2016-17 (Sum of lines 38 to 39)	-50,000	0		
 42. Changes as a result of estimated growth/decline in Section 31 discretionary relief (+ = decline, - = increase) 	0	0		
43. Total forecast of discretionary reliefs funded through S31 grant to be provided in	-50,000	0	-50,000	



PROVISIONAL NATIONAL NON-DOMESTIC RATES RETURN - NNDR1 2016-17					
	All figu	ires must be entered in whole	e £		
Ι	f you are content with your answ	vers please return this form to	o DCLG as soon as possible		Ver 1.2
Local Authority : Bracknell Forest					1
PART 3: COLLECTABLE RATES AND DISREGARDED	AMOUNTS		Designated areas		
You should complete column 1 only	Column 1	Column 2	Column 3	Column 4	Column 5
	BA Area (exc. Designated areas)				TOTAL (All BA Area)
	Complete this column	Do not complete this column	Do not complete this column	Do not complete this column	Do not complete this column
NET RATES PAYABLE	£	£	£		£
 Sum payable by rate payers after taking account of transitional adjustments, empty property rate, mandatory and discretionary reliefs 	64,073,002	0	0	0	64,073,002

3. Estimated repayments in respect of 2016-17 rates -1,000,000 payable	0	0 -1,000,000
COLLECTABLE RATES 4. Net Rates payable less losses 62,573,002	0	0 62,573,002
DISRERGARDED AMOUNTS5. Renewable Energy7686. Transitional Protection Payment7. Baseline		0 768 0 0
DISREGARDED AMOUNTS 8. Total Disregarded Amounts	0	0 Total Designated Areas 0
Checked by Chief Financial / Section 151 Officer :		

PROVISIONAL NATIONAL NON-DOMESTIC RATES RETURN - _2016-17	NNDR1	
All figures must be entered in whole £		
If you are content with your answers please return this form to DCLG as so	non as possible	
		Ver 1.2
Local Authority : Bracknell Forest		
PART 4: ESTIMATED COLLECTION FUND BALANCE		
OPENING BALANCE 1. Opening Balance (From Collection Fund Statement)	£	£ -12,503,829
BUSINESS RATES CREDITS AND CHARGES 2. Business rates credited and charged to the Collection Fund in 2015-16	70,903,339	
3. Sums written off in excess of the allowance for non-collection	0	
4. Changes to the allowance for non-collection	-300,000	
5. Amounts charged against the provision for appeals following RV list changes	1,174,538	
6. Changes to the provision for appeals	-10,788,725	
7. Total business rates credits and charges (Total lines 2 to 6)		60,989,152
OTHER RATES RETENTION SCHEME CREDITS 8. Transitional protection payments received, or to be received in 2015-16	0	
9. Transfers/payments to the Collection Fund for end-year reconciliations	0	
10. Transfers/payments into the Collection Fund in 2015-16 in respect of a previous year's deficit	0	
11. Total Other Credits (Total lines 8 to 10)		0
OTHER RATES RETENTION SCHEME CHARGES 12. Transitional protection payments made, or to be made, in 2015-16	-38,376	
13. Payments made, or to be made, to the Secretary of State in respect of the central share in 2015-16	-36,005,761	
14 Payments made, or to be made to, major precepting authorities in respect of business rates income in 2015-16	-720,115	
15. Transfers made, or to be made, to the billing authority's General Fund in respect of business rates income in 2015-16	-35,285,645	
16. Transfers made, or to be made, to the billing authority's General Fund; and payments made, or to be made, to a precepting authority in respect of disregarded amounts in 2015-16	-151,426	
17. Transfers/payments from the Collection Fund for end-year reconciliations	0	
18. Transfers/payments made from the Collection Fund in 2015-16 in respect of a previous year's surplus	-371,842	
19. Total Other Charges (Total lines 12 to 18)		-72,573,165
20. Adjustment for 5-Year Spread		0
ESTIMATED SURPLUS/(DEFICIT) ON COLLECTION FUND IN RESPECT OF FINANCIAL YEAR 2015-16		
21. Opening balance plus total credits, less total charges, plus adjustment for 5-year spread (Total lines 1, 7, 11,	19 & 20)	£ -24,087,842
Checked by Chief Financial / Section 151 Officer :		